### APPROVED MINUTES OF MEETING

## CALIFORNIA LAW REVISION COMMISSION

## FEBRUARY 2, 2017

## **SACRAMENTO**

A meeting of the California Law Revision Commission was held in Sacramento on February 2, 2017.

#### **Commission:**

Present: Susan Duncan Lee, Chairperson

Thomas Hallinan, Vice Chairperson Diane F. Boyer-Vine, Legislative Counsel

Taras Kihiczak Victor King Jane McAllister

Crystal Miller-O'Brien

Absent: Assembly Member Ed Chau

Senator Richard D. Roth Damian Capozzola

**Staff:** Brian Hebert, Executive Director

Barbara Gaal, Chief Deputy Counsel

Kristin Burford, Staff Counsel Steve Cohen, Staff Counsel

#### **Other Persons:**

Heather Anderson, Judicial Council of California

Lawrence Doyle, Conference of California Bar Associations

J. Felix De La Torre, PERB

Robert Flack

Greg Gonzalez, CLRC law student extern

Ron Kelly

Jeff Kichaven

Hon. David W. Long (ret.), California Judges Association

Phyllis G. Pollack, PGP Mediation

Fern Topas Salka

Elisa Shieh, CLRC law student extern

Heidi S. Tuffias

Loretta Van Der Pol, PERB/SMCS

John S. Warnlof, California Dispute Resolution Council

Stephanie L. Williams, ACFLS

were approved by all members present at the meeting. If a member who was present at the meeting voted against a particular decision, abstained from voting, or was not present when the decision was made, that fact will be noted below.  MINUTES OF DECEMBER 1, 2016, COMMISSION MEETING  Memorandum 2017-1 presented a draft of the Minutes of the December 1, 2016, Commission meeting. The Commission approved the Minutes as submitted.	CONTENTS
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Study L-4100 – Nonprobate Transfers: Creditor Claims and Family Protection	Study K-402 — Relationship Between Mediation Confidentiality and Attorney Malpractice and
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	was made.)
Report of Executive Director	Administrative Matters
	Report of Executive Director
The Executive Director introduced the Commission's current externs,	The Executive Director introduced the Commission's current externs
·	•
Gregory Gonzalez and Elisa Shieh, both students at the U.C. Davis School of	
Law.	Law.
Commissioner Suggestions	Commissioner Suggestions
No new Commissioner suggestions were made.	No new Commissioner suggestions were made.

## **Open Government Laws**

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- The Commission considered Memorandum 2017-2, summarizing "open government" laws applicable to the Commission. No Commission action was required or taken.
  - 2017 LEGISLATIVE PROGRAM
- The Commission considered Memorandum 2017-3, discussing the Commission's 2017 Legislative Program. No Commission action was required or taken.

## 9 STUDY G-400 — CALIFORNIA PUBLIC RECORDS ACT CLEAN-UP

The Commission considered Memorandum 2017-5, introducing the study of a nonsubstantive recodification of the California Public Records Act (Gov't Code §§ 6250-6276.48, also known as the "CPRA") and related provisions.

The Commission made the following decisions:

- This study is strictly nonsubstantive; the proposed recodification should consist of clarifying clean-up only. In preparing drafts for the Commission to consider, the staff should stick closely to the existing language of the CPRA. The staff should also use the Commission's other traditional techniques for ensuring that a recodification effects no substantive change.
- In addition, the staff should apply the same prudential considerations as in other recent studies of this type. Any proposed statutory change must meet all three of the following criteria:
  - (1) It is plainly beneficial.
  - (2) It does not present a significant risk of unintended consequences (i.e., its effects seem straightforward and circumscribed).
  - (3) It is not likely to be controversial.
- For now, the Commission will focus only on statutory provisions that are within the CPRA, or that cross-refer to the CPRA. The Commission deferred decision on whether to examine any other statutory provisions, such as those comprising the Richard McKee Transparency Act (Educ. Code §§ 89913-89919).
- To ease the transition to a new numbering scheme, the proposed recodification should include a provision substantially similar to

- Penal Code Section 16010, which is shown on page 13 of Memorandum 2017-5.
  - As a next step in the study, the staff should prepare and present a tentative outline proposing a reorganization of the CPRA.

# 5 STUDY K-402 — RELATIONSHIP BETWEEN MEDIATION CONFIDENTIALITY AND 6 ATTORNEY MALPRACTICE AND OTHER MISCONDUCT

- The Commission discussed two aspects of its study of the relationship between mediation confidentiality and attorney malpractice and other misconduct:
- 10 (1) Possible additional reforms to include in the tentative recommendation.
  - (2) Further work on the draft tentative recommendation.

#### Possible Additional Reforms to Include in the Tentative Recommendation

- 14 The Commission considered Memorandum 2016-59 (Possible Additional
- 15 Reforms to Include in the Tentative Recommendation) and its First Supplement.
- 16 The Commission also considered the material pertaining to that topic in the First
- and Second Supplements to Memorandum 2017-9.
- The Commission made the following decisions regarding inclusion of additional reforms in its tentative recommendation for this study.
- 20 Disclosure Requirements

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- The tentative recommendation should not propose any statutory disclosure requirement (see Memorandum 2016-59, pp. 6-18).
- 23 (Commissioner Boyer-Vine was not present for this decision.)
- 24 Revise the Law on Waiving Mediation Confidentiality
- 25 The tentative recommendation should not propose any revision of the rules
- for waiving mediation confidentiality (see Memorandum 2016-59, pp. 18-21).
- 27 Revise the Law on Modifying Mediation Confidentiality By Agreement
- 28 The tentative recommendation should not propose any reform relating to
- 29 modifying mediation confidentiality by agreement (see Memorandum 2016-59,
- 30 pp. 21-22).
- 31 (Commissioners Boyer-Vine and McAllister abstained from this decision.)

- 1 Cooling-Off Period or Similar Reform
- 2 The tentative recommendation should not propose a cooling-off period for a
- 3 mediated settlement agreement or a similar reform (see Memorandum 2016-59,
- 4 pp. 23-26).
- 5 Level of Assistance for Mediation Participants
- The tentative recommendation should not propose any reform relating to the
- 7 level of assistance for mediation participants (see Memorandum 2016-59, pp. 26-
- 8 27).
- 9 Oral or Written Voir Dire Before a Party Signs Mediated Settlement Agreement
- The tentative recommendation should not propose a voir dire requirement
- for a mediated settlement agreement (see Memorandum 2016-59, pp. 27-28).
- 12 Requirements to Ensure that Mediation Participants Effectively Memorialize Key
- 13 Representations
- 14 The tentative recommendation should not propose any requirement relating
- to memorializing key representations made in the mediation process (see
- 16 Memorandum 2016-59, pp. 28-30).
- 17 (Commissioner Boyer-Vine abstained from this decision.)
- 18 Empirical Study
- 19 The tentative recommendation should not propose any reform involving an
- 20 empirical study (see Memorandum 2016-59, pp. 30-31).
- 21 Ron Kelly's "Alternative Compromise Package"
- The tentative recommendation should not propose Ron Kelly's "Alternative
- Compromise Package" (see Memorandum 2016-59, pp. 31-35 & Exhibit pp. 51-
- 24 53).
- 25 (Commissioner Boyer-Vine abstained from this decision.)
- 26 Report With No Recommendation or a Recommendation to Leave the Law As Is
- 27 The tentative recommendation should not raise the possibility of preparing a
- report in which the Commission (1) describes various approaches but makes no
- 29 recommendation or (2) recommends leaving existing law on mediation
- confidentiality intact (see Memorandum 2016-59, p. 36).
- Rather, the tentative recommendation should propose and solicit comment on
- 32 a single reform: the new mediation confidentiality exception that the

- Commission has been drafting for the past year. The tentative recommendation 1
- 2 should explain why the Commission is proposing that approach. The tentative
- recommendation should also describe the other options that the Commission 3
- considered (without detailing its concerns about those options). 4

#### Further Work on Draft Tentative Recommendation

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- The Commission began to consider Memorandum 2017-8 (Further Work on 6
- 7 Draft Tentative Recommendation) and material pertaining to that topic in the
- Memorandum 2017-9 and its First Supplement. In particular, the Commission 8
- heard testimony, raised questions, and expressed thoughts on the issues raised 9
- by the Public Employment Relations Board ("PERB"). 10
  - The Commission did not resolve PERB's issues or any of the other drafting issues. It requested that the staff include them in a memorandum for the April meeting, which should take the February discussion into account.
- (Because her firm does legal work involving PERB, Commissioner Miller-O'Brien left 14 the room during the discussion of PERB's issues, and did not participate in that discussion.)
- STUDY L-3032.1 REVOCABLE TRANSFER ON DEATH DEED: FOLLOW-UP STUDY 17
  - The Commission considered Memorandum 2017-6, discussing the statutory requirement that a revocable transfer on death deed be recorded, in order to be valid. The Commission directed the staff to prepare a draft tentative recommendation that would do both of the following:
    - (1) Expressly provide that failure to record the "common questions" page of the statutory revocable transfer on death deed form has no effect on the validity of the deed.
    - (2) Apply that new rule retroactively.

#### STUDY L-4100 – NONPROBATE TRANSFERS: CREDITOR CLAIMS 26 AND FAMILY PROTECTION 27

- Commission considered Memorandum 2017-7, reactivating Commission's study of the liability of nonprobate transfers for creditor claims and family protections.
- No Commission action was required or taken. 31

## STUDY R-100 — FISH AND GAME LAW

- The Commission considered Memorandum 2017-4, discussing the tentative
- 3 recommendation that is currently being prepared. No Commission action was
- 4 required or taken.

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