# APPROVED MINUTES OF MEETING CALIFORNIA LAW REVISION COMMISSION

# JUNE 1, 2016

# SACRAMENTO

A meeting of the California Law Revision Commission was held in Sacramento on June 1, 2016.

#### **Commission:**

Present:	Taras Kihiczak, Chairperson Diane F. Boyer-Vine, Legislative Counsel Thomas Hallinan Victor King Susan Duncan Lee
Absent:	Assembly Member Ed Chau Senator Richard D. Roth Damian Capozzola Jane McAllister Crystal Miller-O'Brien, Vice Chairperson
Staff:	Brian Hebert, Executive Director Barbara Gaal, Chief Deputy Counsel Kristin Burford, Staff Counsel Steve Cohen, Staff Counsel

### **Other Persons:**

Allison Andersen, Community Associations Institute, California Legislative Action Committee
Prof. William Dodge, U.C. Davis School of Law
Lawrence Doyle, Conference of California Bar Associations
Rachel Ehrlich, Ehrlich Mediation
Robert Flack
Ron Kelly
Jeff Kichaven
Phyllis G. Pollack, PGP Mediation
Harold Thomas, Butte County District Attorney's Office
John S. Warnlof, California Dispute Resolution Council
Michel Wigney
Dena Wilson, California Office of Emergency Services

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#### APPROVAL OF ACTIONS TAKEN

Unless otherwise indicated, the Commission decisions noted in these Minutes were approved by all members present at the meeting. If a member who was present at the meeting voted against a particular decision, abstained from voting, or was not present when the decision was made, that fact will be noted below. (*Commissioner Boyer-Vine was not present for the discussion of Studies G-301, H-*

7 859, K-402, or R-100.)

# MINUTES OF APRIL 14, 2016, COMMISSION MEETING

9 Memorandum 2016-20 presented a draft of the Minutes of the April 14, 2016,

10 Commission meeting. The Commission approved the Minutes as submitted.

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# Administrative Matters

# 12 Report of Executive Director

The Executive Director introduced Michel Wigney, a third-year student at U.C. Davis School of Law, who is currently serving the Commission as a law student assistant.

- 16 **Commissioner Suggestions**
- 17 No Commissioner suggestions were made.

1	2016 LEGISLATIVE PROGRAM
2	The Commission considered Memorandum 2016-21, discussing the status of
3	its 2016 Legislative Program. No Commission action was required or taken.
4	Study D-1200 — Recognition of Tribal and Foreign Court Money Judgments
5	The Commission considered Memorandum 2016-22 and its First Supplement,
6	presenting a draft tentative recommendation.
7	The Commission made the following decisions:
8 9 10 11 12 13 14 15 16 17 18 19 20 21	<ul> <li>The Comment to Code of Civil Procedure Section 1716 was revised to include the language shown on page 3 of the First Supplement, to emphasize that the definition of "due process" in the Tribal Court Judgment Act does not apply to foreign-country judgments. The staff will review the draft preliminary part to ensure that it is compatible with that understanding.</li> <li>The tentative recommendation should repeal the "sunset" provision that governs the Tribal Court Judgment Act. This does not require any change to the draft tentative recommendation.</li> <li>The Comment to Code of Civil Procedure Section 1716 was revised to include the language shown on page 2 of the First Supplement, with one change. The Comment will indicate that the omission of Uniform Law Commission commentary "does not necessarily" imply disapproval of the omitted comment.</li> </ul>
22	With the changes discussed above, the Commission approved the draft for
23	circulation as a tentative recommendation.
24	Study G-301 — Government Interruption of Communication Services
25	The Commission considered Memorandum 2016-23, presenting a staff draft
26	tentative recommendation regarding government interruption of communication
27	services.
28	The Commission approved the draft for circulation as a tentative
29	recommendation.
30	Once the tentative recommendation has been publicly released, the staff will
31	contact the Contractors State License Board, the Department of Consumer
32	Affairs, and the Public Utilities Commission to request their input on issues
33	affecting their agencies.

1	STUDY H-859 — COMMON INTEREST DEVELOPMENTS:
2	MECHANICS LIENS AND COMMON AREA
3 4	The Commission considered Memorandum 2016-24, presenting a staff draft tentative recommendation relating to the application of mechanics lien law to
5	common interest developments.
6	The Commission approved the draft for circulation as a tentative
7	recommendation.
8	Study K-402 — Relationship Between Mediation Confidentiality and Attorney Malpractice and Other Misconduct
9	ATTORNEY MALPRACTICE AND OTHER MISCONDUCT
10	The Commission considered Memorandum 2016-27 (preliminary in camera
11	filtering), Memorandum 2016-28 (existing in camera approaches), Memorandum
12	2016-29 (scope of public disclosure), and Memorandum 2016-30 (public
13	comment) and its First Supplement. The Commission also considered two letters
14	that arrived shortly before the meeting, which are attached to the Second
15	Supplement to Memorandum 2016-30.
16	The Commission's decisions are reported below.
17	Memorandum 2016-27: Preliminary In Camera Filtering
18	The Commission directed the staff to further investigate and report back on
19	two concepts for preliminary in camera filtering of a legal malpractice case that
20	alleges mediation misconduct:
21 22 23 24 25 26 27	(1) A mandatory pre-filing Early Neutral Evaluation Conference ("ENEC") conducted by a private mediator (preferably with legal malpractice expertise), not by a judicial officer. As conceived by the Commission, this ENEC would be an opportunity for the putative parties to try to resolve their differences in private and thereby keep their mediation communications from becoming public.
28 29 30 31	(2) An approach modeled on Civil Code Section 1714.10 (alleged conspiracy between attorney and client), but conducted in a manner that would protect mediation communications from public disclosure.
32	These options would not necessarily have to focus solely on achieving
33	settlement; they could perhaps also address the proper use of mediation
34	communications if the legal malpractice case proceeds

34 communications if the legal malpractice case proceeds.

1 Among other things to consider, the staff should explore the possibility of 2 providing notice to all mediation participants whose communications might be disclosed as the case progresses. The staff should prioritize its work on these 3 concepts, but may bring other possible approaches to the Commission's attention 4 as appears appropriate. 5

6 Memorandum 2016-28: Existing In Camera Approaches

No Commission action was required or taken in connection with 7 Memorandum 2016-28, which reiterates previously presented information on 8 existing in camera approaches to the intersection of mediation confidentiality and 9 mediation misconduct. 10

#### 11 Memorandum 2016-29: Scope of Public Disclosure

Under the Commission's proposed new mediation confidentiality exception, 12 evidence of mediation communications would sometimes be disclosed and used 13 in a legal malpractice case that alleges mediation misconduct. The Commission 14 discussed whether its proposal should restrict public access to such evidence. 15

In particular, the Commission considered three main options: 16

- (1) No special restrictions on public access. 17
- (2) Only restrict public access with regard to a determination of 18 19 admissibility.
- 20
  - (3) Require or permit a court to more broadly restrict public access.

These options are described in greater detail at pages 3-4 of Memorandum 2016-21 29. 22

23 Aside from possible preliminary *in camera* filtering (see above), the Commission decided not to propose any special restrictions on public access. In 24 other words, it chose Option #1. 25

The Commission made clear that this would not preclude a court from using 26 existing procedural mechanisms to restrict public access. For example, a party 27 28 could seek a sealing order pursuant to the existing rules governing sealing of court records (Cal. R. Ct. 8.45-8.47, 2.550-2.551). 29

30 Memorandum 2016-30 and Its Supplements: Public Comment

The Commission heard from members of the audience who wished to speak. 31 Among other things, questions surfaced regarding the availability of relevant 32 data from the State Bar. 33

The Commission discussed whether to request that a State Bar representative attend and participate in its next meeting. The Commission decided not to make such a request at this time. Instead, the staff should prepare a memorandum on possible questions to ask a State Bar representative.

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Study R-100 — Fish and Game Law

- 6 The Commission considered Memorandum 2016-25 and its First, Second and 7 Third Supplements (presenting a draft of provisions governing specific types of 8 fish, invertebrates, amphibians, and reptiles), and Memorandum 2016-26 9 (discussing whether to prepare a tentative recommendation at this time).
- 10 The Commission made the following decisions:
- The provisional organization of the proposed law presented on pages 3 and 4 of Memorandum 2016-25 was approved, but without a separate division for insects. Provisions governing specific types of insects will be included in the division of the proposed law that governs invertebrates.
- The use of the three types of signposting provisions presented on
   page 5 of Memorandum 2016-25 was approved.
- The Commission Comment to proposed Section 30600 was
   expanded, as indicated on page 2 of the First Supplement to
   Memorandum 2016-25.
- In general, proposed Divisions 6 through 11 will not include
  provisions that are primarily aimed at protecting wildlife (rather
  than regulating the take and use of wildlife). Such provisions will
  be located elsewhere in the proposed code.
- The Staff Note shown on page 5 of the First Supplement to
   Memorandum 2016-25 was added to the staff draft, following
   proposed Section 27410.
- The staff should continue to research the constitutionality of provisions that provide that certain facts are "prima facie evidence" of an element of a crime, and will present the results of that research to the Commission at a future meeting.
- All of the staff recommendations in the Second Supplement to
   Memorandum 2016-25 were approved.
- The staff will prepare a draft tentative recommendation, containing the content of the staff drafts that have been presented to the Commission to date, including the staff draft presented by Memorandum 2016-25. The draft tentative recommendation will be presented for Commission review at a future meeting.