## MINUTES OF MEETING

# CALIFORNIA LAW REVISION COMMISSION

# AUGUST 28, 2009

## **SACRAMENTO**

A meeting of the California Law Revision Commission was held in Sacramento on August 28, 2009.

#### **Commission:**

Present: Pamela L. Hemminger, Chairperson

Diane Boyer-Vine, Legislative Counsel Susan Duncan Lee, Vice-Chairperson

William E. Weinberger Justice John Zebrowski (ret.)

Absent: Ellen Corbett, Senate Member

Noreen Evans, Assembly Member

Sidney Greathouse Frank Kaplan

**Staff:** Brian Hebert, Executive Secretary

Barbara Gaal, Chief Deputy Counsel Catherine Bidart, Staff Counsel

Steve Cohen, Staff Counsel

**Consultants:** None

#### **Other Persons:**

Kazuko K. Artus, San Francisco

Stephen M. Boreman, Slote & Links

Oliver Burford, Executive Council of Homeowners

Lucinda Calvo, University of California Davis Law School student

Cindy Dole, University of California Davis Law School graduate

John D. Garvic, Executive Council of Homeowners

Brent Kocal, Kocal Properties / California Association of Community Managers Stakeholders Group

Kerry Mazzoni, Executive Council of Homeowners

Daniel Pone, Judicial Council

Dick Pruess, Community Associations Institute

Craig Stevens, Marwest Real Estate/California Association of Community Managers Stakeholders Group

Jennifer Wada, California Association of Community Managers

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# MINUTES OF JUNE 10, 2009, COMMISSION MEETING

- The Commission approved the Minutes of the June 10, 2009, Commission
- 2 meeting as submitted by the staff.

#### **ADMINISTRATIVE MATTERS**

# 3 **Meeting Schedule**

- The Commission considered Memorandum 2009-29, relating to the Commission's meeting schedule.
- The Commission changed the dates and times for the remaining 2009 meetings. The revised schedule is as follows:

8	October 2009	Sacramento
9	Oct. 22 (Thur.)	9:00 am – 4:00 pm
10	December 2009	Los Angeles
11	Dec. 17 (Thur.)	10:00 am – 4:00 pm

- The staff will research flight schedules for the December 2009 meeting, to determine whether the starting time for that meeting should be changed. That issue will be discussed at the October 2009 meeting.
- The Commission approved the following meeting schedule for 2010:

16	February 2010	Sacramento
17	Feb. 18 (Thur.)	9:00 am – 4:00 pm
18	April 2010	Sacramento
19	April 22 (Thur.)	9:00 am – 4:00 pm

1	June 2010	Sacramento
2	June 15 (Tues.)	9:00 am – 4:00 pm
3	August 2010	Sacramento
4	Aug. 19 (Thur.)	9:00 am – 4:00 pm
5	October 2010	Sacramento
5 6	October 2010 Oct. 21 (Thur.)	<b>Sacramento</b> 9:00 am – 4:00 pm

#### Election of Officers

The Commission considered Memorandum 2009-30, relating to the election of Commission officers. The Commission elected Susan Duncan Lee as Chairperson and Justice John Zebrowski (ret.) as Vice Chairperson for the term commencing September 1, 2009, and ending August 31, 2010.

# Report of Executive Secretary

15 Personnel

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- The Executive Secretary recognized University of California Davis Law School graduate Cindy Dole, who has agreed to work for the Commission as a volunteer for a year, starting in October.
- The Executive Secretary also recognized University of California Davis Law School student Lucinda Calvo. Ms. Calvo served as a volunteer during the summer of 2009.
- 22 Budget

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The Executive Secretary reported that the recently enacted state budget does not make any agency-specific changes to the Commission's budget.

#### LEGISLATIVE PROGRAM

The Commission considered Memorandum 2009-31, reporting on the status of the Commission's 2009 legislative program. The staff supplemented the memorandum orally, noting that the Commission's resolution of authority (ACR 49 (Evans)) had been amended to remove language precluding the Commission from making any recommendations in connection with the proposed new study of charter schools.

1	STUDY H-855 — COMMON INTEREST DEVELOPMENT LAW: STATUTORY
2	CLARIFICATION AND SIMPLIFICATION OF CID LAW
3	The Commission considered Memorandum 2009-33 and its First and Second
4	Supplements, discussing a staff draft of a proposed recodification of the Davis-
5	Stirling Common Interest Development Act.
6	The Commission approved the draft for inclusion in a tentative
7	recommendation, subject to the following changes:
8 9	Proposed Civil Code Section 4235. Amendment of Governing Documents to Correct Cross-Reference
10	Proposed Civil Code Section 4235 will be revised along the following lines
11	(with conforming changes to the section's Comment and Staff Note):
12 13 14 15 16 17 18	4235. Notwithstanding any other provision of law or provision of the governing documents, if the governing documents include a reference to a provision of the Davis Stirling Common Interest Development Act that has been was repealed and continued in a new provision by the act that added this section, the board may amend the governing documents, solely to correct the cross-reference, by adopting a board resolution that shows the correction.
19	Proposed Civil Code Section 4355. Application of Rulemaking Procedure
20	The Comment to proposed Civil Code Section 4355 will be revised to correct
21	an error, as recommended on page 2 of the First Supplement to Memorandum
22	2009-33.
23	Proposed Civil Code Section 4360. Approval of Rule Change
24	The Comment and Staff Note to proposed Civil Code Section 4360 will be
25	revised as discussed on page 3 of the First Supplement to Memorandum 2009-33.
26	Proposed Civil Code Section 4930. Limitation on Meeting Content
27	Proposed Civil Code Section 4930 will be revised as recommended on page 5
28	of the First Supplement to Memorandum 2009-33.
29	Proposed Civil Code Section 5110. Election Inspector
30	Proposed Civil Code Section 5110 will be revised as recommended on page 6
31	of the First Supplement to Memorandum 2009-33.

# STUDY H-856 — COMMON INTEREST DEVELOPMENT LAW: NONRESIDENTIAL ASSOCIATIONS

The Commission considered Memorandum 2009-32 and its First and Second Supplements, discussing the application of the Davis-Stirling Common Interest Development Act ("Davis-Stirling Act") to nonresidential CIDs.

The Commission directed the staff to prepare proposed legislation that would apply all of the provisions discussed in the memorandum to nonresidential CIDs, except for the following provisions, which would be made inapplicable to nonresidential CIDs:

- The provisions of Civil Code Section 1353 that require notice if a development is within an airport influence area or within the jurisdiction of the San Francisco Bay Conservation and Development Commission.
- Civil Code Section 1353.7, providing that an association may not prohibit the use of fire retardant roofing materials that are required by law. However, a nonresidential CID should be subject to a more general statement of the relationship between the governing documents and the law, along the lines of Civil Code Section 1378(a)(3).
- Civil Code Sections 1363(f), 1363(i), and 1365.2, relating to records access.
- Civil Code Sections 1363(d)-(e), (h), and (i), relating to board meetings.
- Civil Code Sections 1363.03, 1363.04, and 1363.09, relating to member elections.
- Civil Code Sections 1365.1, 1366(a) (last two sentences), (d)-(f), and 1366.2, relating to assessment.
- Civil Code Sections 1367.1(c), (n), 1367.4, and 1367.5, relating to assessment collection.
- Civil Code Sections 1363.1 and 1363.2, relating to managing agents.
- Civil Code Sections 1350.7, 1363.07, 1365.2.5, and 1365.7, which appear, by their terms, to be inapplicable to a nonresidential CID. The staff will inquire further to determine whether Section 1365.3 has any application to a nonresidential CID.

The Commission expressed a preference that the proposed law be drafted as a separate stand-alone body of law governing nonresidential CIDs, rather than as a set of exemptions from the provisions of the Davis-Stirling Act.

1	STUDY J-1404 — STATUTES MADE OBSOLETE
2	BY TRIAL COURT RESTRUCTURING: PART 5
3	Memorandum 2009-34 and Its Supplements
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4	The Commission considered Memorandum 2009-34 and its First, Second,
5	Third, and Fourth Supplements, discussing further work relating to statutes
6	made obsolete by trial court restructuring. The Commission also considered a
7	letter from the California Public Defenders Association, which was distributed at
8	the meeting. That letter is attached as an exhibit to the Fifth Supplement to
9	Memorandum 2009-34.
10	Subject to the revisions discussed below and conforming revisions of the
11	preliminary part, the Commission approved the draft attached to Memorandum
12	2009-34 as a tentative recommendation, to be posted to the Commission's website
13	and circulated for comment.
14	Municipal Court Marshals (Penal Code § 13510)
15	The tentative recommendation should include the proposed revisions to
16	Penal Code Section 13510 that are shown on pages 2-3 of the First Supplement to
17	Memorandum 2009-34.
18	Municipal Court Bank Accounts (Gov't Code § 71381)
19	The tentative recommendation should not include any amendment of
20	Government Code Section 71381.
21	Writ Jurisdiction (Code Civ. Proc. §§ 1068, 1085, 1103)
22	The tentative recommendation should not include any amendment of Code of
23	Civil Procedure Section 1068.
24	The tentative recommendation should include the following amendment of
25	Code of Civil Procedure Section 1085:
26	1085. (a) A writ of mandate may be issued by any court to any
27	inferior tribunal, corporation, board, or person, to compel the
28	performance of an act which the law specially enjoins, as a duty
29	resulting from an office, trust, or station, or to compel the
30 31	admission of a party to the use and enjoyment of a right or office to which the party is entitled, and from which the party is unlawfully
32	precluded by such that inferior tribunal, corporation, board, or
33	person.
34	(b) The appellate division of the superior court may grant a writ
35	of mandate directed to the superior court in a limited civil case or

in a misdemeanor or infraction case. Where the appellate division grants a writ of review mandate directed to the superior court, the superior court is an inferior tribunal for purposes of this chapter.

**Comment.** Subdivision (a) of Section 1085 is amended to make a stylistic revision.

Subdivision (b) is amended to refer to a writ of mandate instead of a writ of review.

The tentative recommendation should include the following amendment of Code of Civil Procedure Section 1103:

- 1103. (a) A writ of prohibition may be issued by any court to an inferior tribunal or to a corporation, board, or person, in all cases where there is not a plain, speedy, and adequate remedy in the ordinary course of law. It is issued upon the verified petition of the person beneficially interested.
- (b) The appellate division of the superior court may grant a writ of prohibition directed to the superior court in a limited civil case or in a misdemeanor or infraction case. Where the appellate division grants a writ of review prohibition directed to the superior court, the superior court is an inferior tribunal for purposes of this chapter.

**Comment.** Subdivision (b) of Section 1103 is amended to refer to a writ of prohibition instead of a writ of review.

As suggested by the Civil and Small Claims Advisory Committee of the Judicial Council, the Commission will do further work to develop a proposal that would make clear which tribunal has jurisdiction of extraordinary writs in small claims cases. The staff shall coordinate with the Civil and Small Claims Advisory Committee in this effort, while following normal Commission procedures.

Compensation under Evidence Code Section 731

The tentative recommendation should include the proposed revisions to Evidence Code Section 731 that are shown on pages 2-3 of the Third Supplement to Memorandum 2009-34.

The tentative recommendation should also include the proposed revisions to Evidence Code Sections 752 and 753 that are shown on page 4 of the Third Supplement to Memorandum 2009-34.

Employment, Assignment, and Compensation of Interpreters and Translators (Gov't Code §§ 26806, 68092, 69894.5)

To make clear that the Commission's intent is to remove material made obsolete by trial court restructuring, and *not* to pass judgment on existing

- substantive law relating to the provision of interpreters and translators, the
- 2 tentative recommendation should include language to that effect in the
- 3 Comments and narrative part of the tentative recommendation. The staff should
- 4 present this language to the Chair for approval before finalizing the tentative
- 5 recommendation.
- The tentative recommendation should include a note specially soliciting
- 7 comment on whether proposed Government Code Section 69894.5 should
- 8 provide that the court, rather than the interpreter, is to collect fees for
- 9 interpretation.

# 10 Memorandum 2009-35 and Its Supplement

- 11 The Commission considered Memorandum 2009-35 and its First Supplement,
- relating to rights and responsibilities of the superior courts, as compared to the
- counties, with respect to trial court operations.
- For purposes of drafting a tentative recommendation in the future, the
- 15 Commission made the following preliminary decisions:
- Fines, Bail Forfeitures, and Bail Deposits for Violation of the Alcoholic Beverage Control
- 17 *Act* (Bus. & Prof. Code § 25762)
- Business and Professions Code Section 25762 should be amended as shown
- on pages 8-9 of Memorandum 2009-35. The tentative recommendation should
- 20 include a note soliciting comment on (1) whether the amendment needs to
- 21 address civil cases as well as criminal cases, and (2) how the bail deposit aspects
- of Section 25762 interrelate with other provisions that govern bail deposits,
- 23 particularly Government Code Sections 53647.5, 53679, and 77009, and Penal
- 24 Code Section 1463.1.
- 25 Small Claims Advisory Services (Code Civ. Proc. § 116.940)
- 26 Code of Civil Procedure Section 116.940 should be amended as shown on
- pages 13-14 of Memorandum 2009-35. The tentative recommendation should
- include a note soliciting comment on (1) the current division of responsibility for
- 29 small claims advisory services, and (2) whether the proposed amendment would
- 30 be an appropriate allocation of such responsibility.
- 31 *Witness and Juror Fees (Code Civ. Proc.* §§ 631.1, 631.2; *Gov't Code* §§ 29603, 68098)
- Code of Civil Procedure Section 631.1 should be repealed as shown on page
- 21 of Memorandum 2009-35. Code of Civil Procedure Section 631.2 should be
- amended as shown on pages 21-22 of Memorandum 2009-35.

1	The tentative recommendation should include the proposed revisions to
2	Government Code Section 29603 that are shown on pages 1-2 of the First
3	Supplement to Memorandum 2009-35.
4	The tentative recommendation should include the proposed revisions to
5	Government Code Section 68098 that are shown on page 2 of the First
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6	Supplement to Memorandum 2009-35.
7 8	Reimbursement of Judges' Expenses for Attending Institutes and Seminars (Gov't Code § 68551)
9	Government Code Section 68551 should be amended as shown on page 24 of
10	Memorandum 2009-35.
11 12	Uniform Accounting System for Trial Courts (Gov't Code §§ 71380, 71381, 71382, 71384)
13	Government Code Section 71380 should be amended as shown on page 27 of
14	Memorandum 2009-35.
15	Government Code Section 71381 should be amended along the following
16	lines:
17	71381. Such system may provide for bank accounts for each municipal court, in which money received by such court may be
18 19	deposited and disbursed as provided therein, and for such <u>The</u>
20	accounting system under this article may provide for any records,
21	reports, and procedures as the Controller Judicial Council, in
22	consultation with Controller, may deem necessary to carry out the
23	purposes of this article.
24	<b>Comment.</b> Section 71381 is amended to reflect unification of the
25	municipal and superior courts pursuant to former Section 5(e) of
26	Article VI of the California Constitution. For guidance on bank
27	accounts for the superior courts, see Section 68084.
28	Section 71381 is also amended to reflect enactment of the Trial
29	Court Funding Act. See Section 77206 (responsibilities of Judicial
30	Council and Controller for fiscal affairs of trial courts).
31	Government Code Section 71382 should be amended along the following
32	lines:
33	71382. Every judge of a superior court, or the clerk of any such
34	superior court, who willfully fails to keep accounts pursuant to the
35	system or to account for the money paid into and disbursed by the
36	court pursuant to the system established by the Controller <u>Judicial</u>
37	Council, in consultation with the Controller, pursuant to this article
38	is guilty of a misdemeanor.

1 2 3 4	Comment. Section 71382 is amended to reflect enactment of the Trial Court Funding Act. See Section 77206 (responsibilities of Judicial Council and Controller for fiscal affairs of trial courts). Section 71382 is also amended to make a stylistic revision.
5	Government Code Section 71384 should be amended as shown on page 27 or
6	Memorandum 2009-35.
O	Memorandum 2009-33.
7	Study L-623 — Presumptively Disqualified Fiduciary
8	The Commission considered Memorandum 2009-36 and its First Supplement
9	presenting public comment on the presumptive disqualification of a fiduciary
10	who is a "disqualified person" under Probate Code Section 21350. The
11	Commission decided to suspend any further work on this study until after the
12	Legislature and the Governor have taken final action on Senate Bill 105
13	(Harman).
	☐ APPROVED AS SUBMITTED Date
	APPROVED AS CORRECTED (for corrections, see Minutes of next meeting)
	Executive Secretary