

Memorandum 2008-27

**Nonsubstantive Reorganization of Deadly Weapon Statutes:
List of Minor Clean-up Issues for Possible Future Legislative Attention**

At the direction of the Legislature, the Commission is studying the statutes relating to control of deadly weapons. The goal of the study is to reorganize the statutes in a manner that makes them more readily comprehensible.

In conducting this strictly nonsubstantive study, the Commission is maintaining a list of "Minor Clean-up Issues for Possible Future Legislative Attention." The Commission plans to include the list in its report to the Governor and the Legislature.

A new version of the list is attached for review. It has been updated to reflect points covered in April. See Memorandum 2008-17; Minutes (April 2008), pp. 5-7. It also includes some possible new additions, which are discussed in the memoranda for the June meeting. These possible new additions are shown at the end of the list, under "Proposed Additions."

The attached list is intended to consist of minor, relatively noncontroversial, clean-up issues, not issues involving substantial controversy. If any of the issues listed below appears likely to involve substantial controversy, please notify the Commission.

A few points relating to the list are discussed below.

DEFINITION OF "AGENT"

At the April meeting, Jason Davis of Trutanich Michel LLP raised the possibility of adding the definition of "agent" to the clean-up list. He explained that the definition does not make sense in context.

Specifically, for purposes of Section 12071, "agent" is defined as "an employee of the licensee." See Section 12071(b)(20)(G)(i). In several places, Section 12071 refers to an "agent or employee." If one substitutes the definition

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of “agent” for the term “agent,” the phrase becomes “an employee of the licensee or employee.” That makes no sense.

The point should be clarified in some manner. As suggested, **the staff has included this matter as a proposed addition to the clean-up list.**

REEVALUATED DEFINITIONS

In Memorandum 2008-23, the staff suggests that certain definitions be placed in close proximity to the substantive provision(s) in which they are used, instead of in “Division 2. Definitions” of “Title 1. Preliminary Provisions.” With respect to a number of these definitions, the staff had previously suggested a project for the clean-up list.

In the current draft of the clean-up list, the staff has handled those suggestions as follows:

- **Clean-up project relating to the definition of “furnishes”** (suggested in Memorandum 2007-33, Attachment p. 31).

We have included this project on the clean-up list as previously suggested. See Item #14.

- **Clean-up project relating to the definition of “locking device”** (suggested in Memorandum 2008-17, Attachment p. 2; Memorandum 2008-23, p. 5).

We have included this project on the clean-up list as previously suggested. See Item #9.

- **Clean-up project relating to the definition of “off-premises”** (suggested in Memorandum 2008-17, Attachment p. 36).

We no longer think this project is a good idea. The suggestion was to extend the definition of “off-premises” to the provision(s) that would continue existing Section 12071(b)(7)(B) & (C). On reflection, that does not seem necessary, because the meaning of “off-premises” in Section 12071(b)(7)(B) & (C) is clear from the context and the definition would not add anything useful. We have not included the project on the clean-up list.

- **Clean-up project relating to the definitions of “purchase” and “purchaser”** (suggested in Memorandum 2008-17, Attachment pp. 41-42).

We are still in the process of evaluating this matter. For now, we have not included the project on the clean-up list. We will bring the matter back to the Commission’s attention later in this study.

- **Clean-up project relating to the definitions of “sale” and “seller”** (suggested in Memorandum 2008-17, Attachment pp. 43, 47).

We are still in the process of evaluating this matter. For now, we have not included the project on the clean-up list. We will bring the matter back to the Commission’s attention later in this study.

Respectfully submitted,

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MINOR CLEAN-UP ISSUES FOR POSSIBLE FUTURE
LEGISLATIVE ATTENTION (5/20/08)

Staff Note. In conducting this strictly nonsubstantive study, the Commission is maintaining a list of “Minor Clean-up Issues for Possible Future Legislative Attention.” The Commission plans to include the list in its report to the Governor and the Legislature.

This updated version of the list incorporates points covered in April. See Memorandum 2008-17; Minutes (April 2008), pp. 5-7. It also includes some possible new additions, at the end under “Proposed Additions.”

The list is intended to consist of minor, relatively noncontroversial, clean-up issues, not issues involving substantial controversy. If any of the issues listed below appears likely to involve substantial controversy, please notify the Commission.

- (1) Consider whether to expand the following definitions to the entirety of new Part 6 of the Penal Code:
 - “Application to purchase.” See Memorandum 2007-20, Attachment p. 1.
 - “Assault weapon.” See Memorandum 2007-33, Attachment pp. 7-8.
 - “Capacity to accept more than 10 rounds.” See Memorandum 2007-33, Attachment p. 15.
 - “Deadly weapon.” See First Supplement to Memorandum 2007-20, p. 1 & Attachment p. 1.
 - “Destructive device.” See Memorandum 2007-33, Attachment p. 22.
 - “Explosive.” See Memorandum 2007-33, Attachment p. 26.
 - “Firearm safety device.” See Memorandum 2007-33, Attachment p. 26.
 - “Licensed premises.” See Memorandum 2008-17, Attachment pp. 29-30.
 - “Locked container.” See Memorandum 2008-17, Attachment pp. 31-32.
 - “Rifle.” See Memorandum 2008-17, Attachment pp. 42-43.
 - “Semiautomatic pistol.” See Memorandum 2008-17, Attachment p. 47.
 - “Short-barreled rifle.” See Memorandum 2007-33, Attachment pp. 44-45.
 - “Short-barreled shotgun.” See Memorandum 2007-33, Attachment p. 44.
 - “Shotgun.” See Memorandum 2008-17, Attachment pp. 49-50.

- “Silencer.” See Memorandum 2008-17, Attachment p. 50.
- (2) Consider whether it is really necessary to have multiple definitions of the term “antique firearm.” See Memorandum 2007-21, Attachment pp. 4-5.
 - (3) Consider whether a single definition of “honorably retired” could be applied to the entirety of new Part 6 of the Penal Code. See Memorandum 2007-33, Attachment p. 36.
 - (4) Consider whether a single definition of “person” could be applied to the entirety of new Part 6 of the Penal Code. See Memorandum 2008-17, Attachment pp. 37-38.
 - (5) Consider whether a single definition of “lawful possession of the firearm” could be applied to the entirety of new Part 6 of the Penal Code. See Memorandum 2008-17, Attachment p. 26.
 - (6) Consider whether to conform the definitions of “operation of law” and “A person taking title or possession of firearms by operation of law,” and whether to extend a single definition to the entirety of new Part 6 of the Penal Code. See Memorandum 2007-33, Attachment pp. 41-42; Memorandum 2008-17, Attachment pp. 36-37.
 - (7) Consider whether the definition of “loaded” given in Penal Code Sections 12031(g) and 12035(a)(2) should be extended more broadly. See Memorandum 2008-17, Attachment p. 31.
 - (8) Consider whether the definition of “magazine” given in Penal Code Section 12276.1(d)(1) should be extended more broadly. See Memorandum 2008-17, Attachment p. 34.
 - (9) Consider whether the definition of “locking device” for firearm should be extended more broadly, particularly to the provision that would continue Penal Code Section 12071(b)(7). See Memorandum 2008-17, Attachment p. 32; Memorandum 2008-23, p. 5.
 - (10) Penal Code Section 12316(a) defines “bona fide evidence of majority and identity.” Penal Code Section 12071(c)(1) defines “clear evidence of his or her identity and age.” The two definitions are different. Consider whether it is necessary to use two distinct terms with differing definitions.
 - (11) Consider whether to revise the definition of “department” to say: “As used in this part, unless otherwise apparent from the context, ‘department’ means the Department of Justice.” See Memorandum 2007-33, Attachment p. 21.
 - (12) Consider whether to provide separate definitions of the terms “pistol” and “revolver.” See Minutes (April 2008), pp. 6-7.
 - (13) Consider whether the definition of “unsafe handgun” should be revised to improve clarity and readability. See Memorandum 2008-17, Attachment pp. 56-57.

- (14) Consider whether the same definition of “furnishes” should be used in the provisions relating to (1) furnishing tear gas or a tear gas weapon to a minor, (2) furnishing a stun gun to a minor, and (3) furnishing a BB device to a minor. See Memorandum 2007-33, Attachment p. 31.
- (15) Read literally, Penal Code Section 12028.5(c) only requires delivery of a firearm, not other deadly weapons. Consider whether this is due to an oversight that should be corrected. See Memorandum 2007-21, Attachment p. 14.
- (16) The second sentence of Penal Code Section 12028.5(g) refers to a “family violence incident,” not a “domestic violence incident.” Consider whether to replace “family violence incident” with “domestic violence incident.” See Memorandum 2007-21, Attachment p. 17.
- (17) Article 8 of Chapter 6 of Title 2 of Part 4 (i.e., Penal Code §§ 12800-12809) is sloppy in referring to instructors. See Memorandum 2007-33, Attachment p. 16. Consider whether to address this problem.
- (18) In Title 2 of Part 4 of the Penal Code, the usage of “dealer,” “licensee,” and similar terms is potentially confusing. See Memorandum 2007-33, Attachment p. 20. Consider whether to address this problem.
- (19) Consider whether to revise the language now found in Penal Code Section 12301(a)(3). See Memorandum 2007-33, Attachment pp. 22-23.
- (20) Consider which exemptions listed in Penal Code Section 12020 apply to which weapons and equipment, and then consider whether to place each of those exemptions in proximity to the provisions governing the weapons or equipment to which it applies. See Memorandum 2007-33, Attachment p. 48.
- (21) Consider, on a case-by-case basis, whether references to “pistol, revolver, or firearm capable of being concealed upon the person” should be replaced with the term “handgun.” See, e.g., Memorandum 2008-17, Attachment pp. 21-22 (proposed §§ 16650, 16660), 24-25 (proposed § 16730), 52-53 (proposed § 17260), 54-57 (proposed § 17300), 60-61 (proposed § 17510).
- (22) In some places, Penal Code Section 12028.5 refers to “the owner or person who possessed the firearm” or to “the owner or person who was in lawful possession.” In other places, the provision refers only to “the owner” or to “the lawful owner.” These references should be reviewed to determine whether they are appropriate as is, or should be revised to achieve greater consistency. See Memorandum 2007-21, Attachment p. 13.

PROPOSED ADDITIONS

- (23) Consider whether to revise the language now found in Penal Code Section 12001.1(b). See Memorandum 2008-25, Attachment p. 8.
- (24) Consider whether the language now found in Penal Code Section 12020(b)(14) should be recast in singular form, and, if so, how that should be done. See Memorandum 2008-25, Attachment p. 17.
- (25) Consider whether the references to “person, parent, or guardian” now found in Section 12403.8(c) should be replaced with “parent, guardian, or other person.” See Memorandum 2008-25, Attachment p. 24.
- (26) Consider whether to revise the definition of “agent.” See Memorandum 2008-27, pp. 1-2.