#### Memorandum 93-03

Subject: Study F-1090 — Custody of Children (Comments on Tentative Recommendation)

The Commission's tentative recommendation on child custody makes technical and minor substantive changes for corrective and organizational purposes before the Family Code becomes operative on January 1, 1994. The Commission circulated the tentative recommendation for comment in November 1992. We have received comments from two people. Attached to this memorandum is a staff draft of the recommendation *Family Code: Child Custody* (January 1993) revised in light of the comments received. The draft also corrects some minor technical matters such as typographical errors and changes some language for purposes of clarity and consistency.

#### **Comments of Interested People**

Letters from Frieda Gordon Daugherty and Bruce Greenlee are attached as Exhibits 1 and 2. (Ms. Daugherty's comments regarding the custody tentative recommendation begin on page 3 of her letter.) Both letters express general approval of the legislation proposed in the tentative recommendation. Mr. Greenlee says that new Family Code Section 3021, stating the scope of application of the basic child custody statute, is "well conceptualized" and that "[t]he general approach of identifying the proceedings, listing them, and then deleting scope language from the individual statutes is ideal."

Both letters raise a number of interesting, but potentially controversial, substantive issues that the staff does not feel are appropriate for inclusion in the 1993 Family Code Cleanup Bill. The staff would add these items to "The List" which the Commission may return to in the future.

The draft does include some of Ms. Daughtery's suggestions regarding Section 3022 and moves a section in the court appointed investigator chapter, as suggested by Mr. Greenlee.

Finally, Ms. Daughtery raises a doubt as to whether or not the authority to issue stepparent visitation orders has been lost in Section 3101. This authority is continued in Section 3101(a)(1). Mr. Greenlee queries whether sections 3011-3016 which are repealed in the draft legislation are continued elsewhere in the Family Code. These sections are continued in Division 12, which is in the Commission's 1993 Family Code Cleanup Bill.

#### **Staff Recommendation**

The staff requests that the Commission approve the recommendation for inclusion in the Commission's 1993 Family Code Cleanup Bill, subject to any needed revisions.

Respectfully submitted,

Pamela K. Mishey Staff Counsel

#### LAW OFFICES OF

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Law Revision Commission RECEIVED

December 18, 1992

File:	_
Key:	

Pamela Mish, Esq. Stan Ulrich, Esq. Nat Sterling, Executive Secretary California Law Revision Commission 4000 Middlefield Road, Suite D-2 Palo Alto, CA 94303-4739

Re: Domestic Violence Prevention Action and Child Custody Division of the Family Code.

Dear Pam, Stan and Nat:

I have had the privilege and opportunity to review both the tentative recommendations for revision of Division 10, "Prevent of Domestic Violence" and for revision of Division 8, "Custody of Children". I will first address Division 10 relating to the former Domestic Violence Prevention Act.

The comment following Section 6201 indicates referral to Section 3064 (Limitation On Ex Parte Order Granting Or Modifying Custody Order) and Section 3100 (Visitation Rights Generally) and Section 3101 (Visitation Rights Of Grandparent or Step-Parent In Dissolution, Nullity Or Legal Separation Proceeding). As you will recall, a conflict exists between the general granting of visitation rights of 3100 and the limitation of visitation rights other than the natural parent to grandparent or step-parent or in a marital situation. If nothing can be done right now to clarify and rectify this conflict as to whom may be allowed visitation rights, then I strongly suggest that your comments, especially provisional comments, indicate the conflict. In addition, I would suggest outlining the current discussion regarding revision of exparte custody orders to be based on the best interest of the child standard rather than threat of immediate harm to the child.

My next suggestion is in Section 6223, Conditions For Issuance Of The Mutual Restraining Order. It seems to me that the requirement that written evidence will not apply if both parties agree as to any abuse or domestic violence seems vague and

Pam Mish, Esq. Stan Ulrich, Esq. Nat Sterling, Executive Secretary December 18, 1992 Page 2

ambiguous. I would suggest that agreement be either on the record or in writing to clear up this problem.

I would like to respond to the staff note to Section 6325, Restraints On Community, Quasi-Community, And Separate Property In Determination Of Payment of Debts, as follows: This provision cannot be moved to Division 10 if it would mean that it could not be used except in Domestic Violence Restraining Orders. property restraints are common not only at the inception of an action for dissolution, legal separation or nullity, but also, in ongoing actions predating the current restraining orders in the Summons. It seems to me that, to be consistent, this code section should carve out the exception for retaining legal counsel in the action and that, since sometimes such restraining orders are issued the commencement of an action for legal separation, dissolution and nullity, these restraining orders are placed in a section which would refer to such situations. In fact, there often is no domestic violence involved in these property restraint I would prefer that this section be moved elsewhere and orders. that a different section be added here which indicates that such restraining orders on property apply as well to domestic violence actions of a married person.

Section 6343, Participation In Counseling, should not be limited to parties who intend to continue to reside after previous instances of domestic violence. In fact, it is reasonable to expect that the perpetrator of domestic violence could continue his or her pattern against another partner if the relationship which is the subject of this action ends. Therefore, counseling should be discretionary with the judicial officer regardless of whether the parties intend to continue the relationship or have had an ongoing relationship where repeated instances of domestic violence has In sub-sections c and d of this section, regarding the occurred. costs of the psychological services or counseling, it seems to me that there should be a priority for payment of counseling above other creditors, except for support obligations. And Section 6344, regarding payment of attorneys' fees and costs, perhaps this section will be moved to a general attorneys' fees area or division, but the issue is raised as to whether it should be payment of reasonable attorneys' fees and costs and whether sanction orders should apply in domestic violence prevention actions.

Section 6361, Statements Required Where Order Included In Judgment, states that the judgment shall state on its face both of the following: "(a) Which provisions of the judgment are orders; (b) The date of expiration of the orders, which shall not be more than three years from the date of the judgment if issued unless

Pam Mish, Esq. Stan Ulrich, Esq. Nat Sterling, Executive Secretary December 18, 1992 Page 3

extended by the Court after notice of hearing." I find it difficult to understand this statute and if I find it difficult then perhaps the unrepresented party might also find it difficult. Does "stating on the face of a judgment" mean on the first page of the judgment or somewhere in the judgment? Perhaps this is clear to everyone else but me.

Section 6386 contains a typo - Appointment Of Counsel And Payment Of Fees, not "If Fees". And then, an issue that I have raised before is whether Section 273.6 of the Penal Code should apply to all domestic violence prevention orders, including property restraint orders.

As to my comments on the Tentative Recommendations on Custody, Division 8, I have the following comments:

First of all, thank you very much for all your hard work in revising both Divisions, which have generally incorporated most of the issues which I have raised over the course of the last year, to the great benefit of the family law bar and bench and family law litigant. Although most of us are not aware of the work that has been done to consolidate and improve existing law, without making substantive change, I state for all of us that this was an unbelievable exercise in balancing of priorities and agendas.

My first of only a few comments is regarding Section 3022, Authority Of Court To Make Custody Orders. It seems to read a little better if "the proceeding" is replaced with "a proceeding" and if after "make such an order for the custody of the child" is added "or children of one or both parties to the proceeding during minority", and "the pendency of a proceeding" should add "included under Section 3021". Not to sound repetitive, I want to bring up the subject of Section 3100 which allows, in the discretion of the court, reasonable visitation rights to any other person having an interest in the welfare of the child. Section 3101 has most likely inadvertently omitted step-parent visitation. Thank you for applying visitation by a grandparent to situations in which the parents of the child are not married. However, by doing that, you have omitted visitation by a step-parent which shows up in subsection c without any prior authority. As you know, it is my personal view that the court should have the discretion to order step-parent visitation also where the step-parent was never legally married to the parent of the child but had a long and close relationship with that child and one in which the Court believes it would be in the best interest of the child to encourage visitation without interfering with the visitation rights of any other person having the legal right to visitation with that child. Finally, in that section comes up the issue of definition of "natural parent",

Pam Mish, Esq. Stan Ulrich, Esq. Nat Sterling, Executive Secretary December 18, 1992 Page 4

in Section 3103(c). You can see that it is very important that we define what the term "natural parent" means for many reasons, as it will come up again and again in the near future in various litigation arenas.

While I have your ear or eye, I would like to point out a very recent case which I read in the Daily Journal, in which the Court of Appeal indicated that the legislature should amend the venue statutes to make venue in legal separation actions proper in any county of filing so long as either party resides in that county at the time the action is commenced (Code of Civil Procedure Sections 395(a) and 395(b); <u>Jerome Forester v. Superior Court of San Luis</u> Obispo County, DAR No. B 068596, Superior Court No. DR 20414, December 10, 1992). There seems to be a glitch in the law where there is no appropriate statute for proper venue in a legal separation action. This may be something the Law Revision Commission can add without opposition, or something in which the legislature may want to take on as one of its amendments in the 1993 session. I just believe it was important to bring the issue to your attention for some study and comment in the next few months.

Thank you very much for your time and effort in this matter and I look forward to working with you again soon in the near future.

Very truly yours,

Frieda GORDON DAUGHERTY

FGD: ccp

cc: Patsy Ostroy Patricia Schnegg Barbara DiFranza Peter Walzer

WLALA\DVP.LTR

# **Matthew Bender**

#### Law Revision Commission RECEIVED

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December 9, 1992

California Law Revision Commission 4000 Middlefield Road, Suide D-2 Palo Alto, California 94303-4739

Attention: Pamela K. Mishey, Staff Counsel

Pam, thank you for your letter and invitation to comment on the revisions to the child custody provisions of the Family Code. It is crunch time around here, getting all 1992 legislation into our books, and I could take only a brief time to look over the amendments. I have a few comments, some of which are very substantive. Are you interested in this level of commentary? If not, I will restrain myself should you send me other revisions.

1. Basically, I was very impressed with how you handled the "scope" problems that befuddled us all at the earlier meetings. Family Code § 3021 is well conceptualized. The general approach of identifying the proceedings, listing them, and then deleting scope language from the individual statutes is ideal. My only beef is with the Legislature, not with the Law Revision Commission. Since they probably haven't considered the problem, maybe the Family Code could be the vehicle to bring it before them.

As can be seen from § 3021, there is currently no general nonmarital custody proceeding. An unmarried person has to file a paternity action or a domestic violence matter to get a custody order for his or her own child. If paternity has already been established and there is no domestic violence, there may be no available proceeding. It is not clear whether one may be appointed guardian under the Probate Code of one's own child. In other words, there should be a proceeding for custody similar to Family Code § 4000 for child support.

Such a proceeding would be available to a de facto noncustodial, unmarried parent to modify the existing custody or visitation arrangement. However, it would also be available to the de facto custodial parent to achieve judicial approval of the existing arrangement. A custody order can be of extreme importance to the custodial parent if the noncustodial parent shows up one day and snatches the kid. Without judicially determined custody, there may not be a crime.

California Law Revision Commission Attention: Pamela K. Mishey, Staff Counsel December 9, 1992 Page 2

There is a quick fix, which I would like to see the Commission present to the legislature. The action for exclusive custody (Family Code § 3120) could be extended to nonmarital relationships. All that would be needed is to change "the husband or wife" to "either parent" and delete "of the marriage." This, of course, is a substantive change, as this statute was brought from the Family Law Act. Alternatively, Family Code § 4000 could be broadened to authorize custody, as well as support orders, and then incorporated into Section 3021.

Family Code § 3010 contains a similar nonmarital problem in its reference to the presumptions of paternity of § These presumptions have been running into constitutional problems lately when they are "borrowed" (as they are here) to classify fathers for purposes other than adjudicating paternity [see Adoption of Kelsey S. (1992) 1 Cal. 4th 816, 4 Cal. Rptr. 2d 615, 823 P.2d 1216; Michael M. v. Giovanna F. (1992) 5 Cal. App. 4th 1272, 7 Cal. Rptr. 2d 460]. There is a similar potential problem here with regard to the kind of father involved in those cases, that is, one who cannot meet any of the presumptions of paternity, but who comes forward at conception or birth to accept parental responsibilities. would delete the reference to presumed fathers entirely if I were king. However, a more conservative approach is to extend the favored group to anyone who obtains a judgment of paternity under the UPA.

A collateral problem is that the favored group must be extended to those whose paternity is conclusively presumed under Evidence Code § 621.1, the new pilot project on paternity by declaration. The Legislature did not include a reference to Evidence Code § 621.1 in Civil Code § 7004(a) (Family Code § 7611) probably because of its status as a pilot project. Nevertheless, those who submit the declaration must be afforded the full extent of legal rights that flow to a presumed father, whether or not the project is ultimately adopted or abandoned. The Law Revision Commission can fix the problem either by including § 621.1 in Part 1 of Division 12 (thus bringing it within the reference in § 7611) or broadening the reference in § 7611 to include § 621.1, whereever it is placed in the Family Code.

California Law Revision Commission Attention: Pamela K. Mishey, Staff Counsel December 9, 1992 Page 3

- 3. Where are current Family Code §§ 3010(a), 3011-3016, and 3018? Deleted as no longer needed or moved somewhere else that I did not find on my cursory examination? If the former, you are making some major changes in long-standing common law principles, which I'm not sure you want to do. I will comment further if you really are repealing these statutes.
- 4. In Family Code § 3023, you have begun the statute with "Where custody of a minor child..." This use of "where" is my number one pet peeve in the world of legal writing. So used, it is legalese. The English word that states a condition is "if." Please do the entire legal world a favor and run a global search for the word "where" over the entire Family Code, including commentary. If it is really being used to refer to a place (its proper English usage), leave it in. If it is being used to present a condition (as in § 3023), change it to "if." Sometimes it is used incorrectly to give a reason for something, in which case "because" is the proper word.
- 5. Family Code § 3029 is entirely unnecessary. This principle is subsumed within the child support guideline, Civil Code § 4721. A child support order under guideline principles and factors is required in all cases, AFDC, possible AFDC, and non-AFDC.
- 6. I doubt if anybody can do anything about it, but Family Code § 3031 (Stats. 1992, ch. 1136) is about as bad as it gets up in Sacramento. Somebody should remind the learned solons that their job is to enact laws, not "encourage" judges as to how to do their jobs.
- 7. I would switch the order of Family Code §§ 3111 and 3114. First, we want to know what the court appointed investigator is supposed to do. Then we will worry about how he or she is going to get paid.
- 8. In the same subject area, but on a far more substantive and sensitive issue, there is a real problem with § 3114. "The statement that "the report may be considered by the court" introduces real ambiguity regarding evidence and admissibility. It probably means that the Legislature wants the court to make use of the report, regardless of whether the

California Law Revision Commission Attention: Pamela K. Mishey, Staff Counsel December 9, 1992 Page 4

parties stipulate to receiving it into evidence. As such, it's an unofficial exception to the hearsay rule. The honest thing to do is to just make the report admissible, regardless of whether the parties stipulate, subject to the right to cross examine the investigator, which you have quite properly noticed must be carried forward from CCP § 263.

Again, thank you for the opportunity to comment. Give me a call if you want to discuss any of the above, particularly what happened to 3011 et seq., or if you just want to chat about how wonderful Matthew Bender publications are. My best to you and yours for the holidays too.

Sincerely

Bruse Greenlee, Staff Writer, Family Law

#### STATE OF CALIFORNIA

# CALIFORNIA LAW REVISION COMMISSION

Staff Draft

RECOMMENDATION

Family Code: Child Custody

January 1993

California Law Revision Commission 4000 Middlefield Road, Suite D-2 Palo Alto, CA 94303-4739 CALIFORNIA LAW REVISION COMMISSION 4000 MIDDLEFIELD ROAD, SUITE D-2 PALO ALTO, CA 94303-4739 (415) 494-1335

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January 28, 1993

To: The Honorable Pete Wilson Governor of California, and The Legislature of California

This recommendation would make technical and minor substantive changes in three areas of child custody law:

- (1) The scope of the main child custody statute would be clarified and expanded to apply to determinations of custody and visitation under the Uniform Parentage Act and the Domestic Violence Prevention Act.
- (2) The provisions governing custody investigations would be revised to continue parts of Code of Civil Procedure Section 263 superseded in the 1992 Family Code legislation.
- (3) The mediation provisions would be consolidated to eliminate inconsistencies between mediation of stepparent or grandparent visitation and mediation of contested issues of custody or visitation.

This recommendation was prepared pursuant to Resolution Chapter 70 of the Statutes of 1989.

Respectfully submitted,

Arthur K. Marshall Chairperson

#### CHILD CUSTODY

#### Introduction

The Family Code was enacted during the 1992 legislative session on recommendation of the Law Revision Commission. The code is subject to a delayed operative date of January 1, 1994. The new code consolidates provisions relating to family law dispersed in several existing codes, including the Civil Code, Code of Civil Procedure, Evidence Code, Probate Code, and Welfare and Institutions Code. This tentative recommendation is the result of further study of the Family Code provisions dealing with child custody. The proposed legislation makes technical and minor substantive changes in three areas of child custody law.

#### Scope of Child Custody Provisions

A number of sections in the existing Family Law Act<sup>4</sup> apply to a "proceeding under this part," meaning a proceeding under the act.<sup>5</sup> Since the Family Law Act has been integrated into the Family Code and is not continued as a distinct unit, substitutions for these references are required. The general approach of the 1992 Family Code legislation was to substitute a reference to "proceedings for dissolution of marriage, nullity of marriage, or legal separation of the parties" for these references, since those proceedings are the primary proceedings provided by the Family Law Act. In the custody provisions,<sup>6</sup> the general approach was followed for the majority of the references and application of the sections was limited to proceedings for dissolution, nullity, or legal separation.<sup>7</sup> In a few instances, the references to "this part" were generalized to apply to any proceeding in the Family Code.<sup>8</sup>

There are two problems with these substitutions in the custody provisions. First, limiting application of a custody provision to dissolution, nullity, or legal separation

<sup>1. 1992</sup> Cal. Stat. ch. 162, § 10.

<sup>2. 1992</sup> Cal. Stat. ch. 162, § 13.

<sup>3.</sup> Family Code, 22 Cal. L. Revision Comm'n Reports 1, 7 (1992).

<sup>4.</sup> Part 5 (commencing with Section 4000) of Division 4 of the Civil Code.

<sup>5.</sup> See, e.g., Civ. Code §§ 4602 (custody investigation), 4606 (appointment of counsel for child), 4608.1 (counseling), 4609 (family reunification services not available), 4700(b) (compensation for failure to assume caretaker responsibility or for thwarting other parent's custody or visitation rights).

<sup>6.</sup> For the main child custody provisions in the Family Law Act, see Civ. Code §§ 4600-4611; in the Family Code, see Fam. Code §§ 3000-3192.

<sup>7.</sup> See Fam. Code §§ 3110 (custody investigation and report), 3150 (appointment of private counsel to represent child in custody or visitation proceeding), 3190 (order requiring counseling); see also Fam. Code §§ 3022 (factors considered in determining best interest of child), 3060 (petition for temporary custody order), 3101 (visitation rights of stepparent or grandparent).

<sup>8.</sup> See Fam. Code §§ 3026 (family reunification services), 3027 (monetary sanction for false accusation of child abuse or neglect), 3028 (compensation for failure to assume caretaker responsibility or for thwarting other parent's custody or visitation rights).

is too narrow, since the Family Law Act references to "this part" include actions for exclusive custody. Second, generalizing provisions primarily intended for determining custody or visitation between parents so that they apply to any proceeding under the Family Code may not be appropriate. For example, some custody provisions are inappropriate in adoption proceedings.

This recommendation proposes a new section governing the scope of the custody provisions.<sup>10</sup> The new section makes clear that the provisions apply to actions for exclusive custody as well as to proceedings for dissolution, nullity, and legal separation. The sections that had been made applicable to any proceeding under the Family Code are revised to apply only in the proceedings listed in the new section.<sup>11</sup>

The new section also expands application of the custody provisions to determinations of custody and visitation in proceedings under the Uniform Parentage Act and the Domestic Violence Prevention Act. Under existing law, these acts provide an incomplete set of rules regarding the determination of custody and visitation. Both acts provide a limited set of rules to determine temporary custody or visitation, <sup>12</sup> but neither act states which rules govern permanent custody or visitation orders. Expanding application of the main custody provisions to these acts will fill this gap and be consistent with existing practice.

#### Reorganization of Custody Investigation Provisions

The Code of Civil Procedure provides rules applicable to "domestic relations case investigators." This provision was added in 1951 and has not been amended since, despite the addition of a similar provision in the Family Law Act<sup>14</sup> in 1969 and many subsequent amendments to the Family Law Act provision. The Code of Civil Procedure provision was therefore not continued in the Family Code. However, it appears that several parts of the Code of Civil Procedure provision should be continued. The proposed legislation restores them to the Family Code. In addition, "court-appointed investigator" is defined so that duplicative language can be

<sup>9.</sup> Civ. Code § 4603.

<sup>10.</sup> See proposed Fam. Code § 3021 (application of part), infra.

<sup>11.</sup> See proposed Fam. Code §§ 3026 (family reunification services), 3027 (monetary sanction for false accusation of child abuse or neglect), 3028 (compensation for failure to assume caretaker responsibility or for thwarting other parent's custody or visitation rights), infra.

<sup>12.</sup> For rules applicable to temporary custody or visitation pursuant to the Uniform Parentage Act, see Civ. Code §§ 7004.5, 7009 [as added by 1992 Cal. Stat. ch. 1136, § 3], 7017.6. For rules applicable to temporary custody or visitation pursuant to the Domestic Violence Prevention Act, see Code Civ. Proc. §§ 547.5, 547.7 [as added by 1992 Cal. Stat. ch. 1136, § 6].

<sup>13.</sup> Code Civ. Proc. § 263.

<sup>14.</sup> Civ. Code § 4602.

<sup>15. 1992</sup> Cal. Stat. ch. 163, § 15.

<sup>16.</sup> See proposed Fam. Code §§ 3114-3116, infra.

eliminated,<sup>17</sup> and the provisions are reorganized to improve the clarity of the chapter.

Reorganization of Mediation Provisions

The mediation chapter of the Family Code<sup>18</sup> continues existing statutes providing for mediation where a stepparent or grandparent requests visitation<sup>19</sup> and where issues of custody or visitation are contested.<sup>20</sup> The 1992 Family Code legislation consolidated the parts of these two provisions that were duplicative and generalized other parts. However, some differences between the rules governing the two types of mediation were continued.

Further study of these statutes reveals that the mediation rules can be fully consolidated and the remaining differences eliminated.<sup>21</sup> This is particularly appropriate, since the Judicial Council has drafted uniform standards of practice for mediators<sup>22</sup> pursuant to Legislative directive.

<sup>17.</sup> See proposed Fam. Code § 3110 ("court-appointed investigator" defined), *infra*. Use of the new term also reconciles inconsistencies between the Code of Civil Procedure Section 263 (referring only to "domestic relations case investigator") and Civil Code Section 4602 (referring to "probation officer, domestic relations investigator, or court appointed evaluator").

See proposed Fam. Code §§ 3160-3186, infra.

<sup>19.</sup> Civ. Code § 4351.5.

<sup>20.</sup> Civ. Code § 4607.

<sup>21.</sup> For provisions that are generalized, see proposed Fam. Code §§ 3173 (mediation of dispute concerning existing order), 3175 (mediation to be set before or concurrent with hearing), 3176 (notice of mediation or hearing), 3180(b) (mediator to effect settlement in best interest of child), 3181 (separate mediation where case involves domestic violence), 3184 (recommendation that counsel be appointed for child), 3185 (hearing on issues not settled by mediation), infra.

<sup>22.</sup> See Cal. R. Ct. App., Div. I, § 26 (effective Jan. 1, 1991).

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#### RECOMMENDED LEGISLATION

Note. This tentative recommendation includes both "Comments" and "Interim Comments." The comments explain the section as if it were enacted. The interim comments are temporary and are included, where necessary, to explain differences between the 1992 Family Code legislation and the changes proposed in this tentative recommendation. Reference to an "existing" Family Code section means a section as enacted by the 1992 Family Code legislation. Reference to a "proposed" Family Code section means a section as proposed to be added or amended in this tentative recommendation.

#### DIVISION 8. CUSTODY OF CHILDREN

#### PART 1. DEFINITIONS AND GENERAL PROVISIONS

#### Fam. Code §§ 3010-3018 (repealed). General provisions

SEC. \_\_\_\_. Chapter 2 (commencing with Section 3010) of Part 1 of Division 8 of the Family Code is repealed.

Interim Comment. This chapter is repealed, with the custody rules reenacted in Section 3010 in a new Chapter 2 and in a new Section 3029, and the other rules concerning the residence, earnings, and services of minors moved to a new Part 1 (rights of parents) in Division 12. See Sections 7500-7507 in the 1993 Family Code Cleanup Bill. The following table indicates the disposition of each of the existing sections.

Repealed	Added	Repealed	Added
3010 (custody).	3010	3014	7504
3010 (rights)	7500	3015	7505
3011	7501	3016	7506
3012	7502	3017	3029
3013	7503	3018	7507

Staff Note. These sections are also repealed in the 1993 Family Code Cleanup Bill

#### Fam. Code §§ 3010-3011 (added). General Provisions

SEC. \_\_\_\_. Chapter 2 (commencing with Section 3010) is added to Part 1 of Division 8 of the Family Code, to read:

#### CHAPTER 2. GENERAL PROVISIONS

#### § 3010. Right of parent to custody of unemancipated minor child

- 3010. (a) The mother of an unemancipated minor child and the father, if presumed to be the father under Section 7611, are equally entitled to the custody of the child.
- (b) If one parent is dead, is unable or refuses to take custody, or has abandoned the child, the other parent is entitled to custody of the child.

Comment. Section 3010 restates the general right to custody in former Civil Code Section 197 without substantive change. The word "unemancipated" has been substituted for "unmarried." This is not intended as a substantive change, but resolves a conflict with the rules governing emancipation of minors. See Section 7002 (conditions of emancipation).

The abandonment standard in former Civil Code Section 197, which referred to abandonment of the family, has been revised in subdivision (b) to refer to abandonment of the child. This is not intended as a substantive change, but recognizes that where child custody is the issue, abandonment of the child is the relevant consideration. This change is also made for general consistency with judicial standards stated elsewhere concerning parental rights and child custody. See Sections 3011 (factors considered in determining best interest of child), 3040 (preference in ordering custody), 7822 (proceeding to declare child free from parental custody and control on ground of abandonment); see also *In re* Guardianship of Schwartz, 171 Cal. 633, 635, 154 P. 304 (1915); Guardianship of Case, 57 Cal. App. 2d 844, 848, 135 P.2d 681 (1943).

For additional rights dependent on the right to custody, see Part 1 (commencing with Section 7500) of Division 12.

Interim Comment. Proposed Section 3010 continues existing Section 3010 without substantive change, insofar as it relates to custody. In subdivision (b), the reference to abandonment of the "child" is substituted for the reference in the existing section to abandonment of the "family." This is not a substantive change, as is explained in the Comment above.

The part of existing Section 3010 that is not continued in this proposed section is continued in new Section 7500 in Part 1 of Division 12. See Section 7500 (1993 Family Code Cleanup Bill).

#### § 3011. Factors considered in determining best interest of child

- 3011. In making a determination of the best interest of the child in a proceeding described in Section 3021, the court shall, among any other factors it finds relevant, consider all of the following:
  - (a) The health, safety, and welfare of the child.
- (b) Any history of abuse by one parent against the child or against the other parent. As a prerequisite to the consideration of allegations of abuse, the court may require substantial independent corroboration including, but not limited to, written reports by law enforcement agencies, child protective services or other social welfare agencies, courts, medical facilities, or other public agencies or private nonprofit organizations providing services to victims of sexual assault or domestic violence. As used in this subdivision, "abuse against the child" means "child abuse" as defined in Section 11165.6 of the Penal Code and "abuse against the other parent" means "abuse" as defined in Section 55 of this code.
  - (c) The nature and amount of contact with both parents.

Comment. Section 3011 continues former Civil Code Section 4608 without substantive change. The reference to "a proceeding described in Section 3021" has been substituted for the former reference to a "proceeding under this title," which referred to the custody title of the former Family Law Act (former Title 4 (commencing with former Civil Code Section 4600) of Part 5 of Division 4 of the Civil Code). See Section 3021 (application of custody provisions) & Comment.

For provisions adopting this section by reference, see Sections 3020 (legislative findings and declarations), 3040 (order of preference in ordering custody), 3080 (presumption for joint custody where parents agree to joint custody), 3081 (joint custody order absent agreement of parents), 5513 (order limiting visitation to situations in which third person is present).

For provisions in this division referring to the best interest of the child, see Sections 3041 (additional requirements of custody award to nonparent), 3082 (statement by court of reasons for grant or denial of joint custody request), 3087 (modification or termination of joint custody order), 3100 (visitation rights generally), 3101 (visitation rights of stepparent or grandparent), 3102 (visitation rights where parent of unmarried minor child is deceased), 3113 (recommendation for appointment of counsel for minor child), 3120 (independent action for exclusive custody), 3133 (temporary custody order upon request of district attorney), 3150

(appointment of private counsel to represent child in custody or visitation proceeding), 3161 (purpose of mediation), 3162 (uniform standards of practice for mediation), 3184 (recommendations that counsel be appointed for minor child), 3190 (order requiring counseling), 3191 (purpose of counseling), 3403 (jurisdictional requirements).

For provisions in the Uniform Parentage Act to which this section is applicable, see Sections 7604 (custody and visitation orders during pendency of proceeding), 7637 (other provisions of judgment).

See also Sections 70 ("domestic violence" defined), 3040 (order of preference in ordering custody), 3041 (additional requirements for custody award to nonparent), 3042 (consideration of wishes of child in custody case), 3043 (nomination of guardian by parent), 3044 (parent convicted under certain Penal Code provisions not allowed unsupervised custody or visitation), 3080 (presumption for joint custody where parents agree to joint custody).

**Interim Comment.** Proposed Section 3011 continues existing Section 3022 without substantive change. A reference to "a proceeding described in Section 3021" is substituted for the reference in the existing section to a "proceeding under this division."

Staff Note. This section is subject to revision as proposed in the recommendation Family Code: Reorganization of Domestic Violence Provisions (October 1992). The Comment should also be revised to reflect the sections in the DVPA to which this section is applicable

#### PART 2. RIGHT TO CUSTODY OF MINOR CHILD

#### **CHAPTER 1. GENERAL PROVISIONS**

#### Fam. Code § 3020 (technical amendment). Legislative findings and declarations

SEC. \_\_\_\_. Section 3020 of the Family Code is amended to read:

3020. The Legislature finds and declares that it is the public policy of this state to assure minor children frequent and continuing contact with both parents after the parents have separated or dissolved their marriage, and to encourage parents to share the rights and responsibilities of child rearing in order to effect this policy, except where the contact would not be in the best interest of the child, as set forth in Section 3022 provided in Section 3011.

Comment. Section 3020 continues the first paragraph of former Civil Code Section 4600(a) without substantive change. The phrase "as provided in" is substituted for "as set forth in" for consistency with other sections. See Sections 3040 (order of preference in ordering custody), 3180 (assessment of needs and interests of child). This is not a substantive change. See also Sections 2253 (determining custody in nullity proceeding), 3021 (application of part).

Interim Comment. Existing Section 3020 is amended to correct a cross-reference. The phrase "as provided in" is substituted for "as set forth in" for consistency with other sections. See Sections 3040 (order of preference in ordering custody), 3180 (assessment of needs and interests of child). This is not a substantive change.

#### Fam. Code § 3021 (added). Application of part

SEC. \_\_\_\_. Section 3021 is added to the Family Code, to read:

3021. This part applies in any of the following:

- (a) A proceeding for dissolution of marriage.
- (b) A proceeding for nullity of marriage.
- (c) A proceeding for legal separation of the parties.
- (d) An action for exclusive custody pursuant to Section 3120.

- (e) A proceeding to determine custody or visitation in a proceeding pursuant to the Domestic Violence Prevention Act (Division 10 (commencing with Section 5500).
- (f) A proceeding to determine custody or visitation in an action pursuant to the Uniform Parentage Act (Part 3 (commencing with Section 7600) of Division 12).

Comment. Section 3021 is a new provision that generalizes the parts of former Civil Code Sections 4351.5, 4600.1, 4600.5, 4602, 4606, 4608.1, 4609, and 4611 stating the scope of application of the former sections. The former provisions applied to proceedings under the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), which included proceedings for dissolution of marriage, nullity of marriage, and legal separation of the parties, and actions for exclusive custody.

This section expands the application of the part to proceedings in which custody or visitation is determined in an action pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act. Application of this part to these acts provides a complete set of rules where custody or visitation is determined in proceedings pursuant to these acts, as well as providing for related matters such as investigations, appointment of counsel to represent the child, mediation, and counseling.

See also Prob. Code § 1514 (Fam. Code §§ 3040-3043 applicable in proceeding to establish guardianship of person). For provisions excluding application of this part, see Section 7807 (specific provisions not applicable in proceeding to terminate parental rights pursuant to Uniform Parentage Act); Welf. & Inst. Code § 366.26 (specific provisions not applicable to dependency proceedings).

Interim Comment. Proposed Section 3021 clarifies the application of this part. Some of the existing sections in Part 2 contain language stating the scope of the section and others do not. In addition, the application of existing sections in Part 2 to an action for exclusive custody is unclear. Finally, the rules to be applied when custody or visitation is determined pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act are incomplete.

Staff Note. This section is subject to revision as proposed in the recommendation Family Code: Reorganization of Domestic Violence Provisions (October 1992).

#### Fam. Code § 3022 (amended and renumbered). Authority of court to make custody order

SEC. \_\_\_\_. Section 3021 of the Family Code is amended and renumbered to read: 3021 3022. In any proceeding where there is at issue the custody of a minor child, the The court may, during the pendency of the a proceeding or at any time thereafter, make such order for the custody of the a child during minority as may seem necessary or proper.

Comment. Section 3022 continues without substantive change the first sentence of the second paragraph of former Civil Code Section 4600(a). The former reference to "any proceeding where there is at issue the custody of a minor child" has been omitted. See Section 3021 (application of part). As to the court's jurisdiction, see Sections 3400-3425 (Uniform Child Custody Jurisdiction Act). See also Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

Interim Comment. Proposed Section 3022 continues existing Section 3021 without substantive change. The existing section is amended to omit the reference to "any proceeding where there is at issue the custody of a minor child" to conform the section to proposed Section 3021 (application of part).

## Fam. Code § 3022 (repealed). Factors considered in determining best interest of child SEC. \_\_\_\_. Section 3022 of the Family Code is repealed.

- 3022. In making a determination of the best interest of the child in a proceeding under this division, the court shall, among any other factors it finds relevant, consider all of the following:
  - (a) The health, safety, and welfare of the child.
- (b) Any history of abuse by one parent against the child or against the other parent. As a prerequisite to the consideration of allegations of abuse, the court may require substantial independent corroboration including, but not limited to, written reports by law enforcement agencies, child protective services or other social welfare agencies, courts, medical facilities, or other public agencies or private nonprofit organizations providing services to victims of sexual assault or domestic violence. As used in this subdivision, "abuse against the child" means child abuse as defined in Section 11165.6 of the Penal Code and "abuse against the other parent" means abuse as defined in Section 55 of this code.
  - (c) The nature and amount of contact with both parents.

**Interim Comment.** Existing Section 3022 is continued in proposed Section 3011 without substantive change.

#### Fam. Code § 3023 (amended). Preference for trial on issue of custody

- SEC. \_\_\_\_. Section 3023 of the Family Code is amended to read:
- 3023. (a) In any case in which a contested issue of Where custody of a minor child is the sole contested issue, the case shall be given preference over other civil cases, except matters to which special precedence may be given by law, for assigning a trial date and shall be given an early hearing.
- (b) In any case in which Where there is more than one contested issue and one of the issues is the custody of a minor child, the court, as to the issue of custody, shall order a separate trial. The separate trial shall be given preference over other civil cases, except matters to which special precedence may be given by law, for assigning a trial date.

**Comment.** Section 3023 continues former Civil Code Section 4600.6 without substantive change. The former reference to "any case in which a contested issue of custody" has been omitted. See Section 3021 (application of part).

See also Sections 3041 (excluding public from hearing on award of custody to nonparent), 4003 (separate trial on issue of child support).

**Interim Comment.** Existing Section 3023 is amended to conform the section to proposed Section 3021 (application of part).

#### Fam. Code § 3024 (unchanged). Notice to other parent of change of residence of child

#### Fam. Code § 3025 (unchanged). Parental access to records

#### Fam. Code § 3026 (amended). Family reunification services

SEC. \_\_\_\_. Section 3026 of the Family Code is amended to read:

3026. Family reunification shall not be ordered as a part of a child custody or visitation rights proceeding brought under this code. Nothing in this section affects the applicability of Section 16507 of the Welfare and Institutions Code.

**Comment.** Section 3026 restates former Civil Code Section 4609 without substantive change. The reference to a custody or visitation rights proceeding "brought under this part," meaning the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part).

Interim Comment. Proposed Section 3026 narrows the scope of the section's application. Existing Section 3026 applies to the whole Family Code, whereas Civil Code Section 4609 applied only to proceedings brought under the Family Law Act. Proposed Section 3026 applies to the proceedings set forth in proposed Section 3021, which includes Family Law Act proceedings (i.e. dissolution, nullity, legal separation, and the action for exclusive custody) and proceedings to determine custody and visitation pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act.

### Fam. Code § 3027 (amended). Monetary sanction for false accusation of child abuse or neglect

- SEC. \_\_\_\_. Section 3027 of the Family Code is amended to read:
- 3027. (a) If a court determines that an accusation of child abuse or neglect made during a child custody proceeding under this code is false and the person making the accusation knew it to be false at the time the accusation was made, the court may impose reasonable money sanctions, not to exceed one thousand dollars (\$1,000) and reasonable attorney's fees incurred in recovering the sanctions, against the person making the accusation. For the purposes of this section, "person" includes a witness, a party, or a party's attorney.
- (b) Upon motion by any person requesting sanctions under this section, the court shall issue its order to show cause why the requested sanctions should not be imposed. The order to show cause shall be served upon the person against whom the sanctions are sought and a hearing thereon shall be scheduled by the court to be conducted at least 15 days after the order is served.
- (c) The remedy provided by this section is in addition to any other remedy provided by law.

Comment. Section 3027 continues former Civil Code Section 4611 without substantive change. The former reference to a "proceeding under this title," meaning the custody title of the former Family Law Act (former Title 4 (commencing with former Civil Code Section 4600) of Part 5 of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part).

Interim Comment. Proposed Section 3027 narrows the scope of the section's application. Existing Section 3027 applies to the whole Family Code, whereas Civil Code Section 4611 applied only to proceedings brought under the Family Law Act. Proposed Section 3027 applies to the proceedings set forth in proposed Section 3021, which includes Family Law Act proceedings (i.e. dissolution, nullity, legal separation, and the action for exclusive custody) and proceedings to determine custody and visitation pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act.

### Fam. Code § 3028 (amended). Compensation for failure to assume caretaker responsibility or for thwarting other parent's custody or visitation rights

SEC. \_\_\_. Section 3028 of the Family Code is amended to read:

3028. (a) The court may order financial compensation for periods when a parent fails to assume the caretaker responsibility or when a parent has been thwarted by the other parent when attempting to exercise visitation or custody or visitation

rights contemplated by a custody or visitation order entered under this code, including, but not limited to, an order for joint physical custody, or by a written or oral agreement between the parents.

- (b) The compensation shall be limited to (1) the reasonable expenses incurred for or on behalf of a child, resulting from the other parent's failure to assume caretaker responsibility or (2) the reasonable expenses incurred by a parent for or on behalf of a child, resulting from the other parent's thwarting of the parent's efforts to exercise visitation or custody or visitation rights. The expenses may include the value of caretaker services but are not limited to the cost of services provided by a third party during the relevant period.
- (c) The compensation may be requested by noticed motion or an order to show cause, which shall allege, under penalty of perjury, (1) a minimum of one hundred dollars (\$100) of expenses incurred or (2) at least three occurrences of failure to exercise visitation or custody or visitation rights or (3) at least three occurrences of the thwarting of efforts to exercise visitation or custody or visitation rights within the six months before filing of the motion or order.
- (d) Attorney's fees shall be awarded to the prevailing party upon a showing of the nonprevailing party's ability to pay.

Comment. Section 3028 continues former Civil Code Section 4700(b) without substantive change. In subdivision (a), the former reference to an order "entered pursuant to this part," meaning the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part).

See also Sections 3003 ("joint legal custody" defined), 3004 ("joint physical custody" defined), 3556 (custodial parent's failure to implement noncustodial parent's custody or visitation rights does not affect noncustodial parent's duty of support).

Interim Comment. Proposed Section 3028 narrows the scope of the section's application. Existing Section 3028 applies to the whole Family Code, whereas Civil Code Section 4700(b) applied only to proceedings brought under the Family Law Act. Proposed Section 3028 applies to the proceedings set forth in proposed Section 3021, which includes Family Law Act proceedings (i.e. dissolution, nullity, legal separation, and the action for exclusive custody) and proceedings to determine custody and visitation pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act.

### Fam. Code § 3029 (added). Order for support where custodial parent receiving public assistance

SEC. \_\_\_\_. Section 3029 is added to the Family Code, to read:

3029. An order granting custody to a parent who is receiving, or in the opinion of the court is likely to receive, assistance pursuant to the Family Economic Security Act of 1982 (Chapter 2 (commencing with Section 11200) of Part 3 of Division 9 of the Welfare and Institutions Code) for the maintenance of the child shall include an order pursuant to Chapter 2 (commencing with Section 4000) of Part 2 of Division 9, directing the noncustodial parent to pay any amount necessary for the support of the child, to the extent of the noncustodial parent's ability to pay.

Comment. Section 3029 continues former Civil Code Section 4600.2 without substantive change. A reference to sections in the Family Code has been substituted for the narrower

references in former Civil Code Section 4600.2. This is not intended as a substantive change. See also Sections 3021 (application of part), 4200-4203 (payment of child support to court-designated county officer).

**Interim Comment.** Proposed Section 3029 continues existing Section 3017 without substantive change. The word "granting" is substituted for "awarding." Similar substitutions will be made throughout this division. This is not a substantive change.

Staff Note. This section is subject to being chaptered out by Section 3029 of the 1993 Cleanup Bill.

### Fam. Code § 3030 (added). Custody and unsupervised visitation prohibited where parent convicted under certain Penal Code provisions

SEC. \_\_\_\_. Section 3030 is added to the Family Code, to read:

3030. No parent shall be granted custody of, or unsupervised visitation with, a child if the parent has been convicted under Section 273a, 273d, or 647.6 of the Penal Code unless the court finds that there is no significant risk to the child.

Comment. Section 3030 continues former Civil Code Section 4610 without substantive change. The word "granted" is substituted for "awarded." This is not a substantive change. See also Sections 3100(b) (visitation limited to situations where third party present in case involving domestic violence), 3101 (limitation on stepparent or grandparent visitation in case involving domestic violence).

Interim Comment. Proposed Section 3030 continues existing Section 3044 without change, but moves it to the general provisions chapter. The section is moved because it deals with both custody and visitation. The word "granted" is substituted for "awarded." Similar substitutions will be made throughout this division. This is not a substantive change.

### Fam. Code § 3031 (added). Custody and visitation orders should not be inconsistent with domestic violence orders

SEC. \_\_\_\_. Section 3031 is added to the Family Code, to read:

3031. The court is encouraged to make a reasonable effort to ascertain whether or not any civil restraining orders or criminal protective orders are in effect that concern the parties or the minor. The court is encouraged not to make a custody or visitation order that is inconsistent with the civil restraining order or criminal protective order, unless the court makes both of the following findings:

- (a) The custody or visitation order cannot be made consistent with the civil restraining order or criminal protective order.
  - (b) The custody or visitation order is in the best interest of the minor.

Comment. Section 3031 continues former Civil Code Sections 4612 and 7009 [as added by 1992 Cal. Stat. ch. 1136, §§ 2-3] without substantive change. The former reference to "a proceeding concerning the custody of, or visitation with, a minor" has been omitted. See Section 3021 (application of part). See also Section 3011 (factors in determining best interest of child).

#### Fam. Code § 3040 (chapter heading)

SEC. \_\_\_\_. The heading of Chapter 2 (commencing with Section 3040) of Part 2 of Division 8 of the Family Code is amended to read:

### CHAPTER 2. MATTERS TO BE CONSIDERED IN AWARDING ORDERING CUSTODY

Fam. Code § 3040 (technical amendment). Order of preference in ordering custody

SEC. \_\_\_\_. Section 3040 of the Family Code is amended to read:

- 3040. (a) Custody should be awarded granted in the following order of preference according to the best interest of the child pursuant to as provided in Section 3022 3011:
- (1) To both parents jointly pursuant to Chapter 4 (commencing with Section 3080) or to either parent. In making an order for custody to either parent, the court shall consider, among other factors, which parent is more likely to allow the child frequent and continuing contact with the noncustodial parent, subject to Section 3022 3011, and shall not prefer a parent as custodian because of that parent's sex. The court, in its discretion, may require the parents to submit to the court a plan for the implementation of the custody order.
- (2) If to neither parent, to the person or persons in whose home the child has been living in a wholesome and stable environment.
- (3) To any other person or persons deemed by the court to be suitable and able to provide adequate and proper care and guidance for the child.
- (b) This section establishes neither a preference nor a presumption for or against joint legal custody, joint physical custody, or sole custody, but allows the court and the family the widest discretion to choose a parenting plan which that is in the best interest of the child.

Comment. Section 3040 continues former Civil Code Section 4600(b) and (d) without substantive change. The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural). The phrase "as provided in" is substituted for "pursuant to" for consistency with other sections. See, e.g., Sections 3020 (legislative findings and declarations), 3180 (assessment of needs and interests of child). The word "granted" is substituted for "awarded." These are not a substantive changes.

See also Sections 2253 (determination of custody in nullity proceeding), 3003 ("joint legal custody" defined), 3004 ("joint physical custody" defined), 3021 (application of part), 3131 (action by district attorney where child taken or detained in violation of custody order).

Interim Comment. Existing-Section 3040 is amended to correct cross-references. The phrase "as provided in" is substituted for "pursuant to" for consistency with other sections. See proposed Sections 3020 (legislative findings and declarations), 3180 (assessment of needs and interests of child). This is not a substantive change. The word "granted" is substituted for "awarded." Similar substitutions will be made throughout this division. This is not a substantive change.

Fam. Code § 3041 (unchanged). Additional requirements for custody granted to nonparent

Fam. Code § 3042 (unchanged). Wishes of child

Fam. Code § 3043 (unchanged). Nomination of guardian by parent

Fam. Code § 3044 (repealed). Parent convicted under Penal Code provisions SEC. \_\_\_\_. Section 3044 of the Family Code is repealed.

3044. No parent shall be awarded custody of, or unsupervised visitation with, a child if the parent has been convicted under Section 273a, 273d, or 647.6 of the Penal Code unless the court finds that there is no significant risk to the child.

**Interim Comment.** Existing Section 3044 is continued in proposed Section 3030 without substantive change.

### CHAPTER 3. TEMPORARY CUSTODY ORDER DURING PENDENCY OF PROCEEDING

Fam. Code § 3060 (amended). Petition for temporary custody order

SEC. \_\_\_\_. Section 3060 of the Family Code is amended to read:

3060. In any proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties, where there are minor children of the marriage, and in any action for exclusive custody under Section 3120, a A petition for a temporary custody order, containing the statement required by Section 3409, may be included with the initial filing of the petition or action or may be filed at any time thereafter after the initial filing.

Comment. Section 3060 continues former Civil Code Section 4600.1(a) without substantive change. The language making this section applicable to proceedings for dissolution, nullity, legal separation, and exclusive custody has been omitted as unnecessary. See Section 3021 (application of part) & Comment. See also Sections 3131 (action by district attorney where child taken or detained in violation of custody order), 3133 (temporary custody order at request of district attorney). As to the court's jurisdiction, see Sections 3400-3425 (Uniform Child Custody Jurisdiction Act).

**Interim Comment.** Existing Section 3060 is amended to omit the reference to specific proceedings, conforming the section to proposed Section 3021 (application of part).

Fam. Code § 3061 (unchanged). Order for temporary custody in accordance with agreement or understanding of parties

Fam. Code § 3062 (unchanged). Ex parte order and order to show cause

Fam. Code § 3063 (unchanged). Order restraining removal of child from state

Fam. Code § 3064 (unchanged). Limitation on ex parte order granting or modifying custody order

#### CHAPTER 4. JOINT CUSTODY

Fam. Code § 3080 (amended). Presumption for joint custody where parents agree to joint custody

SEC. \_\_\_\_. Section 3080 of the Family Code is amended to read:

3080. There is a presumption, affecting the burden of proof, that joint custody is in the best interest of a minor child, subject to Section 3022 3011, where the parents have agreed to an award of joint custody or so agree in open court at a hearing for the purpose of determining the custody of a the minor child of the marriage.

Comment. Section 3080 continues former Civil Code Section 4600.5(a) without substantive change. The former reference to a child "of the marriage" has been omitted as unnecessary. See Section 3021 (application of part). The reference to "award of" joint custody is omitted as surplus.

See also Sections 3002 ("joint custody" defined), 3131 (action by district attorney where child taken or detained in violation of custody order).

Interim Comment. Existing Section 3080 is amended to correct a cross-reference. The limitation in the existing section to children "of the marriage" is omitted to conform with proposed Section 3021 (application of part). The reference to "award of" joint custody is omitted as surplus. Similar revisions to eliminate use of the term "award" with regard to custody and visitation will be made throughout this division.

#### Fam. Code § 3081 (amended). Ordering joint custody absent agreement of parents

SEC. \_\_\_\_. Section 3081 of the Family Code is amended to read:

3081. Upon the application of either parent, joint custody may be awarded ordered in the discretion of the court in other cases other than those described in Section 3080, subject to Section 3022 3011. For the purpose of assisting the court in making a determination whether an award of joint custody is appropriate under this section, the court may direct that an investigation be conducted pursuant to Chapter 6 (commencing with Section 3110).

Comment. Section 3081 continues former Civil Code Section 4600.5(b) without substantive change. The word "ordered" is substituted for "awarded" and the reference to "an award of" joint custody is omitted. These are not substantive changes.

See Section 3002 ("joint custody" defined); see also Section 3131 (action by district attorney where child taken or detained in violation of custody order); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

Interim Comment. Existing Section 3081 is amended to correct a cross-reference. The reference to cases "other than those described in Section 3080" is added to make the reference specific. This is not a substantive change. The word "ordered" is substituted for "awarded" and the reference to "an award of" joint custody is omitted. Similar substitutions will be made throughout this division. This is not a substantive change.

Fam. Code § 3082 (unchanged). Statement by court of reasons for grant or denial of joint custody request

Fam. Code § 3083 (unchanged). Content and effect of joint legal custody order

Fam. Code § 3084 (unchanged). Content of joint physical custody order

Fam. Code § 3085 (unchanged). Ordering joint legal custody without joint physical custody

Fam. Code § 3086 (unchanged). Order may specify one parent as primary caretaker of child

Fam. Code § 3087 (unchanged). Modification or termination of joint custody order

Fam. Code § 3088 (amended). Modification to make custody order a joint custody order SEC. \_\_\_\_. Section 3088 of the Family Code is amended to read:

3088. An order for the custody of a minor child of a marriage entered by a court in this state or any other state may, subject to the jurisdictional requirements set forth in Sections 3403 and 3414, be modified at any time to an order of for joint custody in accordance with this chapter.

**Comment.** Section 3088 continues former Civil Code Section 4600.5(j) without substantive change. The former reference to a child "of the marriage" has been omitted as unnecessary. See Section 3021 (application of part). See also Section 3002 ("joint custody" defined).

**Interim Comment.** Existing Section 3088 is amended to omit language limiting the section to children "of a marriage." This revision conforms the section to proposed Section 3021 (application of part).

Fam. Code § 3089 (unchanged). Consultation with conciliation court

#### CHAPTER 5. VISITATION RIGHTS

Fam. Code § 3100 (technical amendment). Visitation rights generally

SEC. \_\_\_\_. Section 3100 of the Family Code is amended to read:

3100. (a) Subject to Chapter 11 (commencing with Section 3155), in In making an order pursuant to Chapter 4 (commencing with Section 3080), the court shall order reasonable visitation rights to a parent unless it is shown that the visitation would be detrimental to the best interest of the child. In the discretion of the court, reasonable visitation rights may be granted to any other person having an interest in the welfare of the child.

(b) In making an award authorizing Where visitation is ordered pursuant to this section, if a domestic violence prevention order has been directed to a parent, the court shall consider whether the best interest of the child requires that any visitation granted to by that parent shall be limited to situations in which a third person, specified by the court, is present. The court shall include in its deliberations a consideration of the nature of the acts from which the parent was enjoined and the period of time that has elapsed since that order. A parent may submit to the court the name of a person to the court that the parent deems suitable to be present during visitation.

Comment. Subdivision (a) of Section 3100 continues former Civil Code Section 4601 without substantive change.

Subdivision (b) continues former Civil Code Section 4601.5 without substantive change. The phrase "domestic violence prevention order" has been substituted for the references to orders under specific sections formerly in the Civil Code and the Code of Civil Procedure. This is not a substantive change, since Section 75 defines "domestic violence prevention order" to include these orders.

See also Sections 3011 (factors to be considered in determining best interest of child), 3044 (parent convicted under certain Penal Code provisions not allowed unsupervised visitation with child), 3131 (action by district attorney where child taken or detained in violation of visitation order); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal). For comparable provisions, see Sections 5513 (Domestic Violence Prevention Act), 7604(b) (Uniform Parentage Act).

Interim Comment. Existing Section 3100 is amended to omit the reference to Chapter 11 (commencing with Section 3155) (the mediation chapter). Former Civil Code Section 4601 does

not contain a reference to the mediation sections. The reference had been added for purposes of clarity and emphasis and was not intended as a substantive change. Omitting the reference also is not a substantive change.

#### Fam. Code § 3101 (amended). Visitation rights of stepparent or grandparent

SEC. \_\_\_\_. Section 3101 of the Family Code is amended to read:

- 3101. (a) In a proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties Notwithstanding any other provision of law, the court has jurisdiction to award order reasonable visitation rights in a proceeding described in Section 3021 to any of the following persons if visitation by the person is determined to be in the best interest of the minor child:
- (1) A person who is a party to the marriage that is the subject of the proceeding with respect to a minor child of the other party to the marriage.
- (2) A person who is a grandparent of a minor child of a party to the marriage proceeding.
- (b) There is a rebuttable presumption affecting the burden of proof that the visitation of a grandparent is not in the best interest of a minor child if the parties to the marriage proceeding agree that the grandparent should not be awarded granted visitation rights.
- (c) Visitation rights granted to a stepparent or grandparent Stepparent or grandparent visitation rights ordered pursuant to this section shall not conflict with any visitation or custodial right of custody or visitation of a natural or adoptive parent who is not a party to the proceeding.
- (d) In making an award of Where visitation is ordered pursuant to this section, if a domestic violence prevention order has been directed to a stepparent or grandparent during the pendency of the proceeding, the court shall consider whether the best interest of the child requires that any visitation by that stepparent or grandparent should be denied.

Comment. Subdivision (a) of Section 3101 restates former Civil Code Section 4351.5(a)-(b) without substantive change. The reference to former Civil Code Section 4601 has been omitted as surplus. References to the "superior" court have been omitted as surplus. See Section 200 (jurisdiction in superior court). The language making this section applicable to proceedings for dissolution, nullity, or legal separation has been omitted as unnecessary. See Section 3021 (application of part) & Comment. A reference to an "order" of reasonable visitation has been substituted for the former reference to "award." These are not substantive changes.

Subdivision (b) continues former Civil Code Section 4351.5(k) without substantive change.

Subdivisions (a) and (b), insofar as they apply to visitation by a grandparent, have been revised to make them applicable to situations in which the parents of the child are not married, such as where visitation is determined in a proceeding pursuant to the Domestic Violence Prevention Act or the Uniform Parentage Act.

Subdivision (c) continues former Civil Code Section 4351.5(j) without substantive change.

Subdivision (d) continues former Civil Code Section 4351.5(l) without substantive change. The phrase "domestic violence prevention order" has been substituted for the references to orders under specific sections formerly in the Civil Code and the Code of Civil Procedure. This is not a substantive change, since Section 75 defines "domestic violence prevention order" to include these orders.

See also Sections 3011 (factors to be considered in determining best interest of child), 3131 (action by district attorney where child taken or detained in violation of custody order), 3133

(temporary custody order at request of district attorney); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal). As to the court's jurisdiction, see Sections 3400-3425 (Uniform Child Custody Jurisdiction Act).

Interim Comment. Subdivision (a) of existing Section 3101 is amended to omit the references to specific proceedings. Subdivisions (a)(2) and (b) are amended to omit the references limiting grandparent visitation to children of a marriage. These revisions conform the section to proposed Section 3021 (application of part). References to an "award" of visitation are omitted. Similar substitutions will be made throughout this division.

### Fam. Code § 3102 (unchanged). Visitation rights where parent of unmarried minor child is deceased

#### Fam. Code §§ 3110-3113 (repealed). Custody investigation and report

SEC. \_\_\_\_. Chapter 6 (commencing with Section 3110) of Part 2 of Division 8 of the Family Code is repealed.

#### Fam. Code §§ 3110-3116 (added). Custody investigation and report

SEC. \_\_\_\_. Chapter 6 (commencing with Section 3110) is added to Part 2 of Division 8 of the Family Code, to read:

#### CHAPTER 6. CUSTODY INVESTIGATION AND REPORT

#### § 3110. "Court-appointed investigator" defined

3110. As used in this chapter, "court-appointed investigator" means a probation officer, domestic relations investigator, or court-appointed evaluator directed by the court to conduct an investigation pursuant to this chapter.

**Comment.** Section 3110 is a new section added to facilitate drafting by avoiding repetition of the list of persons referred to throughout this chapter.

#### § 3111. Filing, service, and use of report

- 3111. (a) Where directed by the court, the court-appointed investigator shall conduct a custody investigation and file a written confidential report on it. At least 10 days before any hearing regarding custody of the child, the report shall be filed with the clerk of the court in which the custody hearing will be conducted and served on the parties or their attorneys. The report may be considered by the court.
- (b) The report shall not be made available other than as provided in subdivision (a).
- (c) The report may be received in evidence on stipulation of all interested parties and is competent evidence as to all matters contained in the report.

Comment. Section 3111 restates without substantive change the first paragraph of former Civil Code Section 4602 and the first three paragraphs of former Code of Civil Procedure Section 263. The former reference to a proceeding "brought under this part," meaning the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part). The reference to "court-appointed investigator" has been substituted for the former list of officers. This is not a substantive change. See Section 3110 ("court-appointed investigator" defined).

See also Section 3081 (investigation concerning whether joint custody appropriate).

Interim Comment. Proposed Section 3111 continues existing Section 3110 without substantive change. The proposed section restores parts of former Code of Civil Procedure Section 263 repealed by Section 15 of Chapter 163 of the Statutes of 1992. The reference to "court-appointed investigator" is substituted for the former list of persons. This is not a substantive change. See proposed Section 3110 ("court-appointed investigator" defined). The reference to specific proceedings is omitted, conforming the section to proposed Section 3021 (application of part).

#### § 3112. Inquiry into ability of parent to repay county expenses

- 3112. (a) When the court-appointed investigator is directed by the court to conduct a custody investigation or to undertake visitation work, including necessary evaluation, supervision, and reporting, the court shall inquire into the financial condition of the parent, guardian, or other person charged with the support of the minor. If the court finds the parent, guardian, or other person able to pay all or part of the expense of the investigation, report, and recommendation, the court may make an order requiring the parent, guardian, or other person to repay the county the amount the court determines proper.
- (b) The repayment shall be made to the county officer designated by the board of supervisors, who shall keep suitable accounts of the expenses and repayments and shall deposit the collections in the county treasury.

Comment. Section 3112 continues the third paragraph of former Civil Code Section 4602 without substantive change. The reference to "court-appointed investigator" has been substituted for the former list of officers. This is not a substantive change. See Section 3110 ("court-appointed investigator" defined). The reference to "maintenance" of a minor child has been omitted as surplus. See Section 150 ("support" when used with reference to minor child includes maintenance and education).

Interim Comment. Proposed Section 3112 continues existing Section 3112 without substantive change. The section has been subdivided and the language revised for clarity. The reference to "court-appointed investigator" has been substituted for the former list of persons. This is not a substantive change. See proposed Section 3110 ("court-appointed investigator" defined).

#### § 3113. Separate meetings where domestic violence

3113. Where there has been a history of domestic violence between the parties, or where a domestic violence prevention order is in effect, at the request of the party alleging domestic violence in a written declaration under penalty of perjury or at the request of a party who is protected by the order, the parties shall meet with the court-appointed investigator separately and at separate times.

Comment. Section 3113 continues the second paragraph of former Civil Code Section 4602 without substantive change. The reference to "court-appointed investigator" has been substituted for the former list of officers. This is not a substantive change. See Section 3110 ("court-appointed investigator" defined). Unlike the former section, this section does not contain a reference to the section defining "domestic violence." This is not a substantive change. See Section 70 ("domestic violence" defined). The phrase "domestic violence prevention order" has been substituted for the references to orders under specific former sections in the Civil Code and the Code of Civil Procedure. This is not a substantive change, since Section 75 defines "domestic violence prevention order" to include these orders.

Interim Comment. Proposed Section 3113 continues existing Section 3111 without substantive change. The reference to "court-appointed investigator" has been substituted for the

former list of persons. This is not a substantive change. See proposed Section 3110 ("court-appointed investigator" defined).

#### § 3114. Recommendation for appointment of counsel for minor child

3114. Nothing in this chapter prohibits the court-appointed investigator from recommending to the court that counsel be appointed pursuant to Chapter 10 (commencing with Section 3150) to represent the minor child. In making that recommendation, the court-appointed investigator shall inform the court of the reasons why it would be in the best interest of the minor child to have counsel appointed.

Comment. Section 3114 continues the last paragraph of former Civil Code Section 4602 without substantive change. The reference to "court-appointed investigator" has been substituted for the former list of officers. This is not a substantive change. See Section 3110 ("court-appointed investigator" defined). The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural). See also Section 3011 (factors to be considered in determining best interest of child).

**Interim Comment.** Proposed Section 3114 continues existing Section 3113. The reference to "court-appointed investigator" is substituted for the former list of persons. This is not a substantive change. See proposed Section 3110 ("court-appointed investigator" defined).

#### § 3115. Testimony of investigator

3115. The court-appointed investigator who conducted the investigation pursuant to this chapter shall be present at the trial and may be called to testify by the judge or either party as to any matter that he or she has investigated. The testimony of the court-appointed investigator is subject to questions, direct and cross, that are proper, and is competent evidence.

Comment. Section 3115 continues without substantive change and generalizes the fourth paragraph of former Code of Civil Procedure Section 263. The reference to "court-appointed investigator" has been added to conform to other sections in this chapter. See Section 3110 ("court-appointed investigator" defined). The former reference to a "divorce" action has been omitted as unnecessary. See Section 3021 (application of part).

Interim Comment. Proposed Section 3115 is added. The proposed section restores a part of former Code of Civil Procedure Section 263 that was repealed by Section 15 of Chapter 163 of the Statutes of 1992. The reference to "court-appointed investigator" is added. See proposed Section 3110 ("court-appointed investigator" defined).

#### § 3116. Chapter not limitation on investigator's duty to assist court

3116. Nothing in this chapter limits the duty of a court-appointed investigator to assist the appointing court in the transaction of the business of the court.

Comment. Section 3116 continues without substantive change and generalizes the last paragraph of former Code of Civil Procedure Section 263. The reference to "court-appointed investigator" has been added to conform to other sections in this chapter. See Section 3110 ("court-appointed investigator" defined) & Comment. The former reference to a "divorce" action has been omitted as unnecessary. See Section 3021 (application of part). The former reference to "superior" court has been omitted as surplus. See Section 200 (jurisdiction in superior court).

Interim Comment. Proposed Section 3116 is added. The proposed section restores a part of former Code of Civil Procedure Section 263 that was repealed by Section 15 of Chapter 163 of the Statutes of 1992. The reference to "court-appointed investigator" is added. See proposed Section 3110 ("court-appointed investigator" defined).

#### CHAPTER 10. APPOINTMENT OF COUNSEL TO REPRESENT CHILD

Fam. Code § 3150 (amended). Appointment of private counsel to represent child in custody or visitation proceeding

- SEC. \_\_\_\_. Section 3150 of the Family Code is amended to read:
- 3150. (a) In an initial or subsequent proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties where there is in issue the custody of or visitation with a minor child, the court may, if it If the court determines that it would be in the best interest of the minor child, the court may appoint private counsel to represent the interests of the minor child in a custody or visitation proceeding.
- (b) Counsel, upon Upon entering an appearance on behalf of a minor pursuant to this chapter, counsel shall continue to represent that minor unless relieved by the court upon the substitution of other counsel by the court or for cause.

Comment. Section 3150 continues former Civil Code Section 4606(a)-(b) without substantive change. The former reference to a proceeding "brought under this part," meaning the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part). See also Section 3011 (factors to be considered in determining best interest of child).

**Interim Comment.** Existing Section 3150 is amended to omit the reference to specific proceedings, conforming the section to proposed Section 3021 (application of part).

Fam. Code § 3151 (unchanged). Rights and duties of appointed counsel

Fam. Code § 3152 (unchanged). Release to counsel of reports and files of child protective agency

Fam. Code § 3153 (unchanged). Compensation of appointed counsel

#### Fam. Code §§ 3155-3183 (repealed). Mediation of visitation or custody issues

SEC. \_\_\_\_. Chapter 11 (commencing with Section 3155) of Part 2 of Division 8 of the Family Code is repealed.

Interim Comment. The existing sections in this chapter are repealed to allow for consolidation of provisions concerning mediation of visitation requested by a stepparent or grandparent (former Civil Code Section 4351.5) and provisions concerning mediation of contested custody or visitation (former Civil Code Sections 4607-4607.2). Where appropriate, rules applying to only one type of mediation are generalized. See proposed Section 3160 Comment.

The following table indicates the disposition of each of the existing sections in proposed Chapter 11 (commencing with Section 3160).

Repealed	Added	Repealed	Added
3155 (1st & 3d st	nt.) 3160	3158	3182(a)
3155 (2d & last s	int.) 3164	3159	3183
3156	3177	3160	3186
3157	3180(a)	3161	3162

3162 3163	3176 3181
3170 (1st part) 3170	3177 3181
3170 (last part) 3175	3180(a) (1st snt.) 3171(a)
3171 3173	3180(a) (last snt.) 3161(c)
3172 (1st snt.) 3161(a)-(b)	3180(b) 3171(b)
3172 (2d snt.) 3180(b)	3181(a) 3178(b)
3173 3172	3181(b) 3179
3174 3184	3182 3185
3175(a) 3178(a)	3183 3176
3175(b)	

# Fam. Code §§ 3160-3186 (added). Mediation of custody and visitation issues

SEC. \_\_\_\_. Chapter 11 (commencing with Section 3160) is added to Part 2 of Division 8 of the Family Code, to read:

### CHAPTER 11. MEDIATION OF CUSTODY AND VISITATION ISSUES

### Article 1. General Provisions

# § 3160. Superior courts to provide mediation services

3160. Each superior court shall make a mediator available. The court is not required to institute a family conciliation court in order to provide mediation services.

Comment. Section 3160 continues without substantive change and generalizes the first and third sentences of former Civil Code Section 4607(b). Generalizing this provision means that it is also applicable to mediation involving a stepparent or grandparent.

This chapter continues the rules in former Civil Code Section 4351.5 (mediation of stepparent or grandparent visitation) and former Civil Code Sections 4607-4607.2 (mediation of contested custody or visitation). Where one of the former sections provided a rule, but the other did not, the chapter generalizes the rule to apply to both types of mediation. See Sections 3160 (superior courts to provide mediation services), 3162 (uniform standards of practice for mediation), 3163 (local court rules), 3164 (qualifications of mediator), 3172 (mediation available where paternity is at issue), 3173 (mediation of dispute concerning existing order), 3175 (mediation to be set before or concurrent with hearing), 3176 (notice of mediation or hearing), 3180(b) (requirement that mediator effect settlement in best interest of child), 3181 (separate mediation where domestic violence), 3183 (recommendations to court), 3184 (recommendations that counsel be appointed for minor child), 3185 (hearing on issues not settled by mediation).

**Interim Comment.** Proposed Section 3160 continues the first and third sentences of existing Section 3155 without substantive change. The sentences are rewritten for clarity.

### § 3161. Purpose of mediation proceeding

- 3161. The purposes of a mediation proceeding are as follows:
- (a) To reduce acrimony that may exist between the parties.
- (b) To develop an agreement assuring the child such close and continuing contact with both parents as is in the best interest of the child.
- (c) To effect a settlement of the issue of visitation rights of all parties that is in the best interest of the child.

Comment. Section 3161 continues without substantive change the third sentence of former Civil Code Section 4607(a) and the second sentence of former Civil Code Section 4351.5(c). The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural). See also Section 3011 (factors to be considered in determining best interest of child).

**Interim Comment.** Proposed Section 3161 restates the first sentence of existing Section 3172 and the last sentence of existing Section 3180(a) without substantive change.

# § 3162. Uniform standards of practice for mediation

- 3162. (a) Mediation of cases involving custody and visitation concerning children shall be governed by uniform standards of practice adopted by the Judicial Council.
- (b) The standards of practice shall include, but not be limited to, all of the following:
- (1) Provision for the best interest of the child and the safeguarding of the rights of the child to frequent and continuing contact with both parents.
- (2) Facilitation of the transition of the family by detailing factors to be considered in decisions concerning the child's future.
- (3) The conducting of negotiations in such a way as to equalize power relationships between the parties.
- (c) In adopting the standards of practice, the Judicial Council shall consider standards developed by recognized associations of mediators and attorneys and other relevant standards governing mediation of proceedings for the dissolution of marriage.
- (d) The Judicial Council shall offer training with respect to the standards to mediators.

Comment. Section 3162 continues without substantive change and generalizes former Civil Code Section 4607.1. The part of the former section that directed the Judicial Council to adopt uniform standards of practice by Jan. 1, 1991, has been omitted as surplus. See Cal. R. Ct. App. Div. I § 26 (1992) (Judicial Council Uniform Standards of Practice for Court-Connected Mediation of Child Custody and Visitation Disputes). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

See also Sections 1819 (destruction of records of child custody or visitation mediation), 1850 (statewide coordination of family mediation and conciliation services), 3011 (factors to be considered in determining best interest of child).

Interim Comment. Proposed Section 3162 continues existing Section 3161 without change.

### § 3163. Local court rules

3163. Courts shall develop local rules to respond to requests for a change of mediators or to general problems relating to mediation.

**Comment.** Section 3163 continues without substantive change and generalizes former Civil Code Section 4607(g). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

Interim Comment. Proposed Section 3163 continues existing Section 3162 without change.

# § 3164. Qualifications of mediator

- 3164. (a) The mediator may be a member of the professional staff of a family conciliation court, probation department, or mental health services agency, or may be any other person or agency designated by the court.
- (b) The mediator shall meet the minimum qualifications required of a counselor of conciliation as provided in Section 1815.

Comment. Subdivision (a) of Section 3164 continues without substantive change and generalizes the second sentence of former Civil Code Section 4607(b). Subdivision (b) continues without substantive change the last sentence of former Civil Code Section 4607(b) and the last sentence of former Civil Code Section 4351.5(c). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues). See also Section 1816 (continuing instruction programs in domestic violence).

**Interim Comment.** Proposed Section 3164 continues the second and last sentences of existing Section 3155 without substantive change.

# Article 2. Availability of Mediation

# § 3170. Mediation required where custody or visitation contested

3170. If it appears on the face of a petition, application, or other pleading to obtain or modify a temporary or permanent custody or visitation order that custody, visitation, or both are contested, the court shall set the contested issues for mediation.

Comment. Section 3170 restates the first part of the first sentence of former Civil Code Section 4607(a) without substantive change. The reference to "to obtain or modify a temporary or permanent custody or visitation order" has been substituted for "as provided in Section 4600, 4600.1, or 4601." This is not intended as a substantive change. The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural). See also Section 3175 (mediation to be set prior to or concurrent with hearing).

Interim Comment. Proposed Section 3170 restates the first part of existing Section 3170 without substantive change. The section is rewritten for clarity. Proposed Section 3175 continues and generalizes the last part of existing Section 3170.

### § 3171. Mediation where visitation order requested by stepparent or grandparent

- 3171. (a) If a stepparent or grandparent has petitioned, or otherwise applied, for a visitation order pursuant to Section 3101 or 3102, the court shall set the matter for mediation.
- (b) A natural or adoptive parent who is not a party to the proceeding is not required to participate in the mediation proceeding, but failure to participate is a waiver of that parent's right to object to a settlement reached by the other parties during mediation or to require a hearing on the matter.

**Comment.** Subdivision (a) of Section 3171 continues the first sentence of former Civil Code Section 4351.5(c) without substantive change. Subdivision (b) continues former Civil Code Section 4351.5(g) without substantive change.

In subdivision (a), a reference to Section 3102 has been added. This makes mediation available in the situations described in former Civil Code Section 197.5, now Family Code Section 3102, those being cases where grandparents (and other relatives) seek visitation of a minor child whose parent or parents are deceased. The former reference to a request for an order of "reasonable" visitation rights has been omitted. This is not a substantive change, since Sections 3101 and 3102

control the type of visitation order that may be issued and both sections require that visitation rights must be in the best interest of the child.

See also Section 3011 (factors to be considered in determining best interest of child).

Interim Comment. Proposed Section 3171 continues the first sentence of subdivision (a) and all of subdivision (b) of existing Section 3180 without substantive change. In subdivision (a), the reference to "a visitation order" has been substituted for a reference to "order of reasonable visitation rights." This is not a substantive change for the reason stated in the Comment.

# § 3172. Mediation available where paternity is at issue

3172. Mediation shall not be denied to the parties on the basis that paternity is at issue in a proceeding before the court.

Comment. Section 3172 continues without substantive change and generalizes the last sentence of former Civil Code Section 4607(a). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

Interim Comment. Proposed Section 3172 continues existing Section 3173 without substantive change.

# § 3173. Mediation of dispute concerning existing order

- 3173. (a) Upon the adoption of a resolution by the board of supervisors authorizing the procedure, a petition may be filed pursuant to this chapter for mediation of a dispute relating to an existing order for custody, visitation, or both.
- (b) The mediation of a dispute concerning an existing order shall be set not later than 60 days after the filing of the petition.

Comment. Section 3173 continues without substantive change and generalizes the second sentence of former Civil Code Section 4607(a). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues). In subdivision (a), the reference to "or both" has been added. This is not a substantive change.

Interim Comment. Proposed Section 3173 continues existing Section 3171 without substantive change. In subdivision (a), the reference to "or both" is added. This is not a substantive change.

# Article 3. Mediation Proceedings

# § 3175. Mediation to be set before or concurrent with hearing

3175. If a matter is set for mediation pursuant to this chapter, the mediation shall be set before or concurrent with the setting of the matter for hearing.

**Comment.** Section 3175 restates without substantive change and generalizes the last part of the first sentence of former Civil Code Section 4607(a). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

**Interim Comment.** Proposed Section 3175 generalizes the last part of existing Section 3170 without substantive change. Proposed Section 3170 continues the first part of existing Section 3170.

### § 3176. Notice of mediation or hearing

- 3176. (a) Notice of mediation and of any hearing to be held pursuant to this chapter shall be given to the following persons:
- (1) Where mediation is required to settle a contested issue of custody or visitation, to each party and to each party's counsel of record.
- (2) Where a stepparent or grandparent seeks visitation rights, to the stepparent or grandparent seeking visitation rights, to each parent of the child, and to each parent's counsel of record.
- (b) Notice shall be given by certified mail, return receipt requested, postage prepaid, to the last known address.

Comment. Section 3176 restates without substantive change and generalizes former Civil Code Section 4351.5(i). The former reference to proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties has been omitted as unnecessary. See Section 3021 (application of part) & Comment. See also Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

**Interim Comment.** Proposed Section 3176 restates and generalizes existing Section 3183 without substantive change. The section omits references to specific proceedings, conforming the section to proposed Section 3021 (application of part).

# § 3177. Confidentiality of mediation proceeding

3177. Mediation proceedings pursuant to this chapter shall be held in private and shall be confidential. All communications, verbal or written, from the parties to the mediator made in the proceeding are official information within the meaning of Section 1040 of the Evidence Code.

Comment. Section 3177 continues former Civil Code Sections 4351.5(d) and 4607(c) without substantive change. See also Section 1819 (destruction of records of child custody or visitation mediation).

Interim Comment. Proposed Section 3177 continues existing Section 3156 without substantive change.

# § 3178. Issues that may be resolved by agreement as result of mediation

- 3178. An agreement reached by the parties as a result of mediation shall be limited as follows:
- (a) Where mediation is required to settle a contested issue of custody or visitation, the agreement shall be limited to the resolution of issues relating to parenting plans, custody, visitation, or a combination of these issues.
- (b) Where a stepparent or grandparent seeks visitation rights, the agreement shall be limited to the resolution of issues relating to visitation.

**Comment.** Section 3178 restates the fifth sentences of former Civil Code Sections 4351.5(f) and 4607(e) without substantive change. See also Section 3185 (hearing on issues not settled by mediation).

Interim Comment. Proposed Section 3178 continues existing Sections 3175(a) and 3181(a) without substantive change.

## § 3179. Modification of agreement resulting from mediation

3179. A custody or visitation agreement reached as a result of mediation may be modified at any time at the discretion of the court, subject to Chapter 1 (commencing with Section 3020), Chapter 2 (commencing with Section 3040), Chapter 4 (commencing with Section 3080), and Chapter 5 (commencing with Section 3100).

Comment. Section 3179 restates the last sentences of former Civil Code Sections 4351.5(f) and 4607(e) without substantive change. Broader references to Family Code sections have been substituted for the references to former Civil Code Sections 4600, 4600.5, and 4601. This is not intended as a substantive change.

**Interim Comment.** Proposed Section 3179 continues existing Sections 3175(b) and 3181(b) without substantive change.

#### § 3180. Assessment of needs and interests of child

- 3180. (a) In mediation proceedings pursuant to this chapter, the mediator has the duty to assess the needs and interests of the child involved in the controversy, and is entitled to interview the child where the mediator considers the interview appropriate or necessary.
- (b) The mediator shall use best efforts to effect a settlement of the custody or visitation dispute that is in the best interest of the child, as provided in Section 3011.

Comment. Subdivision (a) of Section 3180 continues without substantive change the second sentence of former Civil Code Section 4351.5(e) and the second sentence of former Civil Code Section 4607(d). The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural).

Subdivision (b) continues without substantive change and generalizes the fourth sentence of former Civil Code Section 4607(a). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues). The phrase "as provided in" has been substituted for "consistent with the considerations required by" for consistency with other sections. See, e.g., Sections 3020 (legislative findings and declarations), 3040 (order of preference in ordering custody). This is not a substantive change.

Interim Comment. Proposed Section 3180 continues existing Section 3157 and the last sentence of existing Section 3172 without substantive change. In subdivision (b), "as provided in" is substituted for "consistent with the considerations required by" for consistency with other sections. See proposed Sections 3020 (legislative findings and declarations), 3040 (order of preference in ordering custody).

# § 3181. Separate mediation where domestic violence

- 3181. (a) In a proceeding in which mediation is required pursuant to this chapter, where there has been a history of domestic violence between the parties or where a domestic violence prevention order is in effect, at the request of the party alleging domestic violence or protected by the order, the mediator appointed pursuant to this chapter shall meet with the parties separately and at separate times.
- (b) Any intake form that an agency charged with providing family court services requires the parties to complete before the commencement of mediation shall state that, if a party alleging domestic violence in a written declaration under penalty or

a party protected by a domestic violence prevention order so requests, the mediator will meet with the parties separately and at separate times.

Comment. Section 3181 restates without substantive change and generalizes former Civil Code Section 4607.2. See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues). The "notwithstanding" clause in the former section has been omitted as surplus. Unlike the former section, this section does not contain a reference to the section defining "domestic violence." This is not a substantive change. See Section 70 ("domestic violence" defined). The phrase "domestic violence prevention order" has been substituted for the former references to orders under specific sections formerly in the Civil Code and the Code of Civil Procedure. This is not a substantive change, since Section 75 defines "domestic violence prevention order" to include these orders. This section supersedes the last sentence of former Civil Code Section 4607(d), stating that mediators have the authority to meet with parties separately under the circumstances described in this section. The authority to hold the meetings is inherent in the requirement that the mediator do so.

Interim Comment. Proposed Section 3181 restates existing Sections 3176 and 3177 without substantive change. Existing Section 3176, authorizing the mediator to hold separate meetings, is superseded. The authority to hold the meetings is inherent in the requirement that the mediator do so.

# § 3182. Exclusion of counsel from mediation proceeding

- 3182. (a) The mediator has authority to exclude counsel from participation in the mediation proceedings pursuant to this chapter if, in the mediator's discretion, exclusion of counsel is appropriate or necessary.
- (b) The mediator has authority to exclude a domestic violence support person from a mediation proceeding as provided in Section 5519.

**Comment.** Subdivision (a) of Section 3182 restates without substantive change the first sentence of former Civil Code Section 4351.5(e) and the first sentence of former Civil Code Section 4607(d).

Subdivision (b) is new and is added to provide a reference to the rule regarding exclusion of a domestic violence support person. This is not a substantive change.

Interim Comment. Subdivision (a) of proposed Section 3182 restates existing Section 3158 without substantive change. Subdivision (b) is added to provide a reference to the section in the Domestic Violence Prevention Act that provides for exclusion of a domestic violence support person from mediation proceedings.

Staff Note. This section is subject to revision as proposed in the recommendation Family Code: Reorganization of Domestic Violence Provisions (October 1992).

### § 3183. Recommendations to court

- 3183. (a) The mediator may, consistent with local court rules, submit a recommendation to the court as to the custody of or visitation with the child.
- (b) Where the parties have not reached agreement as a result of the mediation proceedings, the mediator may recommend to the court that an investigation be conducted pursuant to Chapter 6 (commencing with Section 3110) or that other action be taken to assist the parties to effect a resolution of the controversy before a hearing on the issues.
- (c) In appropriate cases, the mediator may recommend that restraining orders be issued, pending determination of the controversy, to protect the well-being of the child involved in the controversy.

**Comment.** Section 3183 continues without substantive change the first three sentences of former Civil Code Section 4351.5(f) and the first three sentences of former Civil Code Section 4607(e). The word "submit" has been substituted for "render." This is not a substantive change. The word "child" has been substituted for "children." This is not a substantive change. See Section 10 (the singular includes the plural).

The provisions in subdivision (b) that the mediator may recommend to the court that the investigation be conducted "pursuant to Chapter 6 (commencing with Section 3110)" and that "other action be taken" to assist the parties to effect a resolution of the controversy have been generalized. The provision in subdivision (c) that restraining orders (rather than "mutual" restraining orders) may be issued has been generalized. Each of these provisions formerly applied only to mediation in contested custody or visitation proceedings pursuant to former Civil Code Section 4607. See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

Interim Comment. Proposed Section 3183 continues without substantive change existing Section 3159, but generalizes the second sentence in existing subdivision (b) stating that an investigation conducted during mediation of contested issues is conducted pursuant to the investigation chapter in this division.

# § 3184. Recommendation that counsel be appointed for minor child

3184. Nothing in this chapter prohibits the mediator from recommending to the court that counsel be appointed, pursuant to Chapter 10 (commencing with Section 3150), to represent the minor child. In making this recommendation, the mediator shall inform the court of the reasons why it would be in the best interest of the minor child to have counsel appointed.

Comment. Section 3184 continues without substantive change and generalizes former Civil Code Section 4607(f). The reference to "children" has been omitted as surplus. See Section 10 (singular includes the plural). See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues). See also Section 3011 (factors to be considered in determining best interest of child).

Interim Comment, Proposed Section 3184 continues existing Section 3174 without change.

### § 3185. Hearing on issues not settled by mediation

- 3185. (a) If issues that may be resolved by agreement pursuant to Section 3178 are not resolved by an agreement of all the parties who participate in mediation, the mediator shall inform the court in writing and the court shall set the matter for hearing on the unresolved issues.
- (b) Where a stepparent or grandparent requests visitation, each natural or adoptive parent and the stepparent or grandparent shall be given an opportunity to appear and be heard on the issue of visitation..

Comment. Subdivision (a) of Section 3185 restates without substantive change and generalizes the first sentence of former Civil Code Section 4351.5(h). Subdivision (b) restates the last sentence of former Civil Code Section 4351.5 (h) without substantive change. See Section 3160 Comment (generalization of provisions to apply both to mediation of stepparent or grandparent visitation and to mediation of contested issues).

Interim Comment. Proposed Section 3185 generalizes existing Section 3182 without substantive change. Existing Section 3182 applies only to mediation of stepparent or grandparent visitation, whereas proposed Section 3185 applies to mediation of contested issues of custody or visitation as well.

### § 3186. Confirmation of agreement reached by parties as result of mediation

- 3186. (a) An agreement reached by the parties as a result of mediation shall be reported to counsel for the parties by the mediator on the day set for mediation or as soon thereafter as practical, but before the agreement is reported to the court.
- (b) An agreement may not be confirmed or otherwise incorporated in an order unless each party, in person or by counsel of record, has affirmed and assented to the agreement in open court or by written stipulation.
- (c) An agreement may be confirmed or otherwise incorporated in an order if a party fails to appear at a noticed hearing on the issue involved in the agreement.

Comment. Section 3186 continues without substantive change the fourth, sixth, and seventh sentences of former Civil Code Section 4351.5(f) and the fourth, sixth, and seventh sentences of former Civil Code Section 4607(e). In subdivision (b), the phrase "of the court," immediately following "order," has been omitted as surplus. A reference to "may not" has been substituted for the former reference to "[n]o agreement shall." This is not a substantive change. See Section 12 (shall not and may not are prohibitory). See also Section 1819 (destruction of records of child custody or visitation mediation).

**Interim Comment.** Proposed Section 3186 continues existing Section 3160 without substantive change. The existing section is further subdivided and rewritten for clarity.

### CHAPTER 12. COUNSELING OF PARENTS AND CHILD

# Fam. Code § 3190 (amended). Order requiring counseling

SEC. \_\_\_\_. Section 3190 of the Family Code is amended to read:

- 3190. (a) In a proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties, where custody of, or visitation with, a minor child is at issue, the The court may require the parents of the child who are involved in the a custody or visitation dispute, and the minor child, to participate in outpatient counseling with a licensed mental health professional, or through other community programs and services that provide appropriate counseling, including, but not limited to, mental health or substance abuse services, for not more than six months, if the court finds both of the following:
- (1) The dispute between the parents or between a parent and the child poses a substantial danger to the best interest of the child.
  - (2) The counseling is in the best interest of the child.
- (b) The If the court finds that the financial burden created by the order for counseling does not otherwise jeopardize a party's other financial obligations, the court shall fix the cost and shall order the entire cost of the services to be borne by the parties in the proportions the court deems reasonable.
- (c) The court, in its finding, shall set forth reasons why it has found both of the following:
- (1) The dispute poses a substantial danger to the best interest of the child and the counseling is in the best interest of the child.
- (2) The financial burden created by the court order for counseling does not otherwise jeopardize a party's other financial obligations.

(d) The court shall not order the parties to return to court upon the completion of counseling. Either party may file a new order to show cause or motion after counseling has been completed, and the court may again order counseling consistent with this chapter.

Comment. Section 3190 continues the first paragraph of former Civil Code Section 4608.1(a) without substantive change. In subdivision (a), the reference to proceedings "under this part," meaning the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as unnecessary. See Section 3021 (application of part) & Comment. In subdivision (b), the requirement that the court find that the financial burden of the order will jeopardize a party's other financial obligations is added. This is not a substantive change, since subdivision (c) implies the duty to make the finding. See also Section 3011 (factors to be considered in determining best interest of child).

**Interim Comment.** Existing Section 3190 is amended to omit the reference to specific proceedings, conforming the section to proposed Section 3021 (application of part).

# Fam. Code § 3191 (technical amendment). Purpose of counseling

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SEC. \_\_\_\_. Section 3191 of the Family Code is amended to read:

3191. The counseling pursuant to this chapter shall be specifically designed to facilitate communication between the parties regarding their minor child's best interest, to reduce conflict regarding visitation or custody or visitation, and to improve the quality of parenting skills of each parent.

Comment. Section 3191 continues the last paragraph of former Civil Code Section 4608.1(a) without substantive change. See also Section 3011 (factors to be considered in determining best interest of child).

**Interim Comment.** Existing Section 3191 is amended to substituted "custody or visitation" for "visitation or custody" for purposes of consistency with other sections.

Fam. Code § 3192 (unchanged). Separate counseling where protective order against domestic violence

# CONFORMING REVISIONS

# **EVIDENCE CODE**

### Evid. Code § 1152.5 (technical amendment). Mediation

- SEC. \_\_\_\_. Section 1152.5 of the Evidence Code is amended to read:
- 1152.5. (a) Subject to the conditions and exceptions provided in this section, when persons agree to conduct and participate in a mediation for the purpose of compromising, settling, or resolving a dispute:
- (1) Evidence of anything said or of any admission made in the course of the mediation is not admissible in evidence, and disclosure of any such evidence shall not be compelled, in any civil action in which, pursuant to law, testimony can be compelled to be given.
- (2) Unless the document otherwise provides, no document prepared for the purpose of, or in the course of, or pursuant to, the mediation, or copy thereof, is admissible in evidence, and disclosure of any such document shall not be compelled, in any civil action in which, pursuant to law, testimony can be compelled to be given.
- (b) Subdivision (a) does not limit the admissibility of evidence if all persons who conducted or otherwise participated in the mediation consent to its disclosure.
- (c) This section does not apply unless, before the mediation begins, the persons who agree to conduct and participate in the mediation execute an agreement in writing that sets out the text of subdivisions (a) and (b) and states that the persons agree that this section shall apply to the mediation.
- (d) This section does not apply where the admissibility of the evidence is governed by Section 1818 or 3156 3177 of the Family Code.
- (e) Nothing in this section makes admissible evidence that is inadmissible under Section 1152 or any other statutory provision, including, but not limited to, the sections listed in subdivision (d). Nothing in this section limits the confidentiality provided pursuant to Section 65 of the Labor Code.
  - (f) Paragraph (2) of subdivision (a) does not limit either of the following:
  - (1) The admissibility of the agreement referred to in subdivision (c).
  - (2) The effect of an agreement not to take a default in a pending civil action.

**Comment.** Subdivision (d) of Section 1152.5 is amended to substitute references to the Family Code provisions that replaced the former provisions of the Civil Code and Code of Civil Procedure.

**Interim Comment.** This section is amended to correct a cross-reference.

# FAMILY CODE

Fam. Code § 1816 (technical amendment). Continuing instruction programs SEC. \_\_\_\_. Section 1816 of the Family Code is amended to read:

- 1816. (a) Supervising and associate counselors and mediators described in Section 3155 3164 shall participate in programs of continuing instruction in domestic violence, including child abuse, as may be arranged and provided to them. This training may utilize domestic violence training programs conducted by nonprofit community organizations with an expertise in domestic violence issues.
  - (b) Areas of instruction shall include, but are not limited to, the following:
  - (1) The effects of domestic violence on children.
  - (2) The nature and extent of domestic violence.
  - (3) The social and family dynamics of domestic violence.
- (4) Techniques for identifying and assisting families affected by domestic violence.
- (5) Interviewing, documentation of, and appropriate recommendations for families affected by domestic violence.
  - (6) The legal rights of, and remedies available to, victims.
  - (7) Availability of community and legal domestic violence resources.
- (c) The Judicial Council shall solicit the assistance of community organizations concerned with domestic violence and shall seek to develop a training program that will maximize coordination between conciliation courts and local agencies concerned with domestic violence.

**Comment.** Section 1816 continues former Code of Civil Procedure Section 1745.5 without substantive change. See also Sections 55 ("abuse" defined), 70 ("domestic violence" defined).

**Interim Comment.** This section is amended to correct a cross-reference.

# Fam. Code § 1850 (technical amendment). Judicial Council duties

SEC. \_\_\_\_. Section 1850 of the Family Code is amended to read:

1850. The Judicial Council shall do all of the following:

- (a) Assist counties in implementing mediation and conciliation proceedings under this code.
- (b) Establish and implement a uniform statistical reporting system relating to proceedings brought for dissolution of marriage, for nullity of marriage, or for legal separation of the parties, including, but not limited to, a custody disposition survey.
- (c) Administer a program of grants to public and private agencies submitting proposals for research, study, and demonstration projects in the area of family law, including, but not limited to, all of the following:
- (1) The development of conciliation and mediation and other newer dispute resolution techniques, particularly as they relate to child custody and to avoidance of litigation.
  - (2) The establishment of criteria to ensure that a child support order is adequate.
  - (3) The development of methods to ensure that a child support order is paid.
- (4) The study of the feasibility and desirability of guidelines to assist judges in making custody decisions.
- (d) Administer a program for the training of court personnel involved in family law proceedings, which shall be available to the court personnel and which shall

be totally funded from funds specified in Section 1852. The training shall include, but not be limited to, the order of preference for custody of minor children set forth in Chapter 2 (commencing with Section 3040) of Part 2 of Division 8 and the meaning of the custody arrangements described in Section 3020 and in Chapter 2 (commencing with Section 3040) Chapter 1 (commencing with Section 3000) of Part 1 and Chapter 4 (commencing with Section 3080) of Part 2 of Division 8.

Comment. Section 1850 continues without substantive change former Civil Code Section 5181. Application of subdivision (a) has been expanded to cover all mediation and conciliation proceedings under this code. The former section applied only to implementation of former Civil Code Sections 4351.5 and 4607.

In subdivision (b), the phrase "relating to proceedings brought for dissolution of marriage, for nullity of marriage, or for legal separation of the parties" has been substituted for "relating to actions brought pursuant to this part." The former reference to "this part" referred to the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code). See also Sections 3160-3186 (mediation of custody and visitation issues), 3190-3192 (counseling of parents and child).

In subdivision (d), references to Family Code provisions have been substituted for broader references to former Civil Code Sections 4600 and 4600.5. This is not intended as a substantive change.

**Interim Comment.** This section is amended to correct a cross-reference.

# Fam. Code § 3684 (technical amendment). Objection and request for hearing

SEC. \_\_\_\_. Section 3684 of the Family Code is amended to read:

- 3684. (a) The responding party may, within 30 days after the date of service of the notice of motion pursuant to Section 3683, file an objection and request for hearing. If the responding party files an objection and request for hearing, the responding party is responsible for requesting a hearing date and giving notice of the hearing to the moving party. The responding party shall file the original proof of service of the notice of the objection and request for hearing at the same time as the filing of the objection and the request for hearing.
- (b) If it appears in the response to a request for modification of a child support order pursuant to this article that an issue other than support is contested with respect to the child, the other issue shall be set for mediation under Chapter 11 (commencing with Section 3155 3160) of Part 2 of Division 8. A separate hearing shall be scheduled for the other issue. The pendency of the mediation proceeding shall not delay a hearing on the request for modification of the support order under this article.

Comment. Subdivision (a) of Section 3684 continues without substantive change the last three sentences of the last paragraph of former Civil Code Section 4700.1(b) and the last three sentences of the last paragraph of former Civil Code Section 4801.9(b). See also Section 3690 (manner of service of notice).

Subdivision (b) continues former Civil Code Section 4700.1(k) without substantive change.

Interim Comment. This section is amended to correct a cross-reference.

# Fam. Code § 5513 (technical amendment). Order limiting visitation to situations where third person present

SEC. \_\_. Section 5513 of the Family Code is amended to read:

5513. In making an award of Where temporary custody of a child is ordered pursuant to this division, if a domestic violence prevention order has been directed to a parent of the child, the court shall consider whether the best interest of the child as provided in Section 3011, requires that the visitation granted to by that parent with respect to the child shall be limited to situations in which a third person, specified by the court, is present. A parent may submit to the court the name of a person that the parent considers suitable to be present during visitation. The determination of the best interest of the child pursuant to this section shall include the considerations specified in Section 3022. The court shall also consider in its deliberations the nature of the acts from which the parent was enjoined and the period of time that has elapsed since that order.

Comment. Section 5513 continues former Code of Civil Procedure Section 547.5 without substantive change. The phrase "domestic violence prevention order" has been substituted for the references to orders under specific sections formerly in the Civil Code and the Code of Civil Procedure. This is not a substantive change, since Section 75 defines "domestic violence prevention order" to include these orders. See also Sections 3044 (parent convicted under certain Penal Code provisions not allowed unsupervised visitation), 3131 (action by district attorney where child taken or detained in violation of visitation order); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

Interim Comment. This section is amended to correct a cross-reference to the section providing the factors to be considered in determining best interest of the child. The sentence containing the cross-reference is omitted and the cross-reference moved to follow the term it refers to. "Where temporary custody is ordered" is substituted for "[i]n making an award of temporary custody of a child." Similar substitutions to eliminate use of the term "award" with regard to custody or visitation will be made throughout this division.

Staff Note. This section is subject to revision as proposed in the recommendation Family Code: Reorganization of Domestic Violence Provisions (October 1992).

# Fam. Code § 7604 (amended). Custody and visitation orders during pendency of proceeding SEC. \_\_\_\_. Section 7604 of the Family Code is amended to read:

- 7604. (a) A court may order pendente lite relief, consisting of an award of a custody or the grant of reasonable visitation rights order pursuant to Part 2 (commencing with Section 3020) of Division 8, if the court finds both of the following:
- (1) (a) Based on the tests authorized by Section 7501, a parent and child relationship exists pursuant to Section 7500.
- (2) (b) The award of custody or the granting of visitation rights order would be in the best interest of the child.
- (b) In making an award authorizing visitation pursuant to this section, if a domestic violence prevention order has been directed to a parent, the court shall consider whether the best interest of the child requires that any visitation granted to that parent shall be limited to situations in which a third person, specified by the court, is present. The court shall include in its deliberations a consideration of the nature of the acts from which the parent was enjoined and the period of time that has elapsed since that order. A parent may submit the name of a person to the court that the parent deems suitable to be present during visitation.

Comment. Section 7604 continues the first paragraph of former Civil Code Section 7004.5 without substantive change. The former references to custody "award" have been replaced by references to custody "order." This is not a substantive change. The former reference to a "reasonable" visitation order has been omitted as surplus. A reference to Part 2 (commencing with Section 3020) of Division 8 has been substituted for the narrower references to former Civil Code Sections 4600 and 4601. See Section 3021 (Part 2 of Division 8 applicable to proceeding to determine custody or visitation in a Uniform Parentage Act action) & Comment. There is no comparable provision in the Uniform Parentage Act (1973).

See also Sections 75 ("domestic violence prevention order" defined), 200 (jurisdiction in superior court), Section 3011 (factors considered in determining best interest of child), 3021 (Part 2 of Division 8 applicable to determination of custody in Uniform Parentage Act action), 3030 (custody and visitation prohibited where parent convicted under certain Penal Code provisions), 3031 (custody and visitation orders should not be inconsistent with domestic violence orders), 3100(b) (when visitation limited to situations where third party present), 3131 (action by district attorney where child taken or detained in violation of visitation order), 3160-3186 (mediation of custody or visitation issues); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

Interim Comment. Section 7604 is amended to omit language duplicated in the custody division. This is not a substantive change, since the rule that is omitted is part of Part 2 (commencing with Section 3020) of Division 8 which is cross-referenced in the section. See Section 3100 (b) (when visitation limited to situations where third party present). The former reference to a "reasonable" visitation order has been omitted as surplus. References to "a custody or visitation order" is substituted for a references to "an award or custody or the grant of reasonable visitation rights." Similar substitutions may be made throughout this division.

Staff Note. This section is also amended in the 1993 Family Code Cleanup Bill.

# Fam. Code § 7807 (technical amendment). Inapplicability of certain statutory provisions in proceeding under this part

SEC. \_\_\_\_. Section 7807 of the Family Code is amended to read:

7807. Sections 3020, 3021 3022, 3040 to 3043, inclusive, and 3409 do not apply in a proceeding under this part.

Comment. Section 7807 continues former Civil Code Section 232(d) without substantive change.

**Interim Comment.** This section is amended to correct a cross-reference.

# Fam. Code § 7891 (technical amendment). Hearing in chambers to determine wishes of child

- SEC. \_\_\_\_. Section 7891 of the Family Code is amended to read:
- 7891. (a) Except as otherwise provided in this section, if the child subject of the petition is 10 years of age or older, the child shall be heard by the court in chambers on at least the following matters:
- (1) The feelings and thoughts of the child concerning the custody proceeding about to take place.
  - (2) The feelings and thoughts of the child about the child's parent or parents.
- (3) The child's preference as to custody, according to Section 3020 and Chapter 2 (commencing with Section 3040) of Part 2 of Division 8 3042.
- (b) The court shall inform the child of the child's right to attend the hearing. However, counsel for the child may waive the in chambers hearing by the court.
- (c) This section does not apply if the child is confined because of illness or other incapacity to an institution or residence and is therefore unable to attend.

Comment. Section 7891 continues without substantive change the second paragraph and subdivisions (a)-(c) of former Civil Code Section 234. Throughout this section, references to "child" have been substituted for the former references to "minor." This is not a substantive change. See Section 7802 Comment. The reference to Section 3042 has been substituted for the broader reference to former Civil Code Section 4600. This is not a substantive change, since Section 3042 continues the relevant part of the former section. See also Section 7954 (minor's right to make statement in connection with priorities for foster care placement).

**Interim Comment.** This section is amended to correct a cross-reference.

# GOVERNMENT CODE

Gov't Code § 26840.3 (technical amendment). Fee increase to support family conciliation court and mediation services

SEC. \_\_\_\_. Section 26840.3 of the Government Code is amended to read:

- 26840.3. (a) The superior court in any county may, for the support of the family conciliation court or for conciliation and mediation services provided pursuant to Chapter 11 (commencing with Section 3155 3160) of Part 2 of Division 8 of the Family Code, upon action of the board of supervisors to provide all space costs and indirect overhead costs from other sources, increase:
- (1) The fee for filing a petition, except a joint petition filed pursuant to Section 2401 of the Family Code, for dissolution of a marriage, legal separation, or nullity of a marriage, and the fee for a response to such a petition, by an amount not to exceed twenty-two dollars (\$22).
- (2) The fee for issuing a marriage license, by an amount not to exceed five dollars (\$5).
- (3) The fee for issuing a marriage certificate pursuant to Part 4 (commencing with Section 500) of Division 3 of the Family Code, by an amount not to exceed five dollars (\$5).
- (b) The funds shall be paid to the county treasury and an amount equal thereto shall be used exclusively to pay the costs of maintaining the family conciliation court or conciliation and mediation services provided pursuant to Chapter 11 (commencing with Section 3155 3160) of Part 2 of Division 8 of the Family Code.

Comment. Section 26840.3 is amended to substitute references to the Family Code provisions that replaced the former Civil Code provisions. Subdivision (a)(1) is further amended to consolidate the fee increase provisions, making unnecessary the former reference to "the mediation services required by the amendments to [former] Section 4351.5 of the Civil Code enacted by the 1983-84 Regular Session of the Legislature."

Interim Comment. This section is amended to correct a cross-reference.

Staff Note. This section is also amended in the 1993 Family Code Cleanup Bill.

### APPENDIX

# REVISED COMMENTS

**Note.** The following comments need to be revised in connection with the recommendations regarding custody issues.

# CODE OF CIVIL PROCEDURE

### Code Civ. Proc. § 263. Domestic relations investigator

Comment. Former Section 263 is replaced by continued without substantive change in Family Code Sections 3110-3113 3116.

# **FAMILY CODE**

### Fam. Code § [55]. "Abuse"

Comment. Section [55] continues former Code of Civil Procedure Section 542(a) without substantive change. For provisions adopting this definition by reference, see Section 3022 3011 (determining best interest of child in custody proceeding); Evid. Code § 1107 (admissibility of expert witness testimony regarding battered women's syndrome).

### Fam. Code § [75]. "Domestic violence prevention order"

**Comment.** Section [75] is a new provision included for drafting convenience. The term "domestic violence prevention order" is used in Sections 213, 2335, 3100, 3101, 3111 3112, 3177 3181, 3192, [5501], [5513], [5519], and 7604.

### Fam. Code § 211. Judicial Council rules of practice and procedure

Comment. Section 211 continues without change and generalizes former Civil Code Section 4001. The former provision applied only to former Part 5 (commencing with Section 4000) of Division 4 of the Civil Code (the former Family Law Act), whereas Section 211 applies to the entire Family Code.

For other provisions relating to Judicial Council rules, see, e.g., Sections 2021, 2025, 2070, 2321. For provisions relating to Judicial Council forms, see, e.g., Sections 95, 115, 2043, 2062, 2250, 2331, 2401, 2402, 3417, 3634, 3668, 3694, 3772, 4506, 4732, 5295, 5512, 5520, 7710. For provisions relating to other Judicial Council matters, see, e.g., Sections 1816 (development of training program), 1850-1852 (duties in connection with statewide coordination of family mediation and conciliation services), 2400 (adjustment of dollar amounts to reflect California Consumer Price Index), 2406 (summary dissolution brochure), 3153 (guidelines for determining eligibility for county payment of counsel), 3161 3162 (uniform standards of practice for mediation), 4005 (development of age increase formula), 4066 (study and report on child support guidelines), 4552 (duties regarding procedure for deposit of money to secure future child support payments, including development of rules and forms).

### Fam. Code § 270. Costs and attorney's fees during pendency of proceeding

Comment. Section 270 continues former Civil Code Section 4370(a) without substantive change. The phrase "proceeding for dissolution of marriage, for nullity of marriage, or for legal separation of the parties" replaces the former reference to "proceeding under this part." The phrase "proceeding under this part" as used in former Civil Code Section 4370(a) referred to the

former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code).

Section 272 requires that the award of attorney's fees and costs under Section 270 be just and reasonable under relevant circumstances of the parties. See *In re* Marriage of Hublou, 231 Cal. App. 3d 956, 282 Cal. Rptr. 695 (1991).

Special provisions may govern attorney's fees and costs in particular circumstances. See, e.g., Sections 916 (attorney's fees in enforcing right to reimbursement after division of community property), 1101(g) (breach of fiduciary duty), 2255 (attorney's fees and costs in proceeding for judgment of nullity of marriage), 2334 (order for attorney's fees during period of continuance for reconciliation), 3027 (attorney's fees in proceeding to recover monetary sanction for false accusation of child abuse or neglect), 3028 (attorney's fees in proceeding to recover compensation for failure to assume caretaker responsibility or for thwarting other parent's visitation or custody or visitation rights), 3113, 3150-3153, 3174 3184 (appointment of counsel to represent child in custody or visitation proceeding), 3407 (attorney's fees where custody or visitation proceeding commenced in clearly inappropriate forum), 3408 (attorney's fees where jurisdiction declined by reason of conduct), 3416 (attorney's fees for enforcement of sister state custody order), 3652 (attorney's fees in proceeding to modify or terminate child support order), 4002 (attorney's fees for county enforcement of child support), 4303 (attorney's fees for county enforcement of spousal support), 4403 (attorney's fees for county enforcement of parent's right to support), 4803 (limitation on recovery of attorney's fees in proceeding under Uniform Reciprocal Enforcement of Support Act), 5283(d) (earnings assignment order), 5755, 5805 (attorney's fees in proceeding under Domestic Violence Prevention Act), 6602 (contract for attorney's fees for services in litigation for minor), 7640 (counsel fees and costs under Uniform Parentage Act), 7827, 7860-7864, 7895 (appointment of counsel in proceeding to declare child free from parental custody and control), 8800 (independent adoption).

# Fam. Code § 1830. Jurisdiction of family conciliation court

Comment. Section 1830 restates former Code of Civil Procedure Section 1760 without substantive change. The reference to legal separation has been added to conform with other sections. See, e.g., Sections 1831, 1840, 1841. See also Sections 70 ("domestic violence" defined), 1842 (conciliation court may accept other cases where no minor children involved), 3155-3183 3160-3186 (mediation of visitation or custody and visitation issues), 3190-3192 (counseling of parents and child).

### Fam. Code § 1831. Purpose of petition

Comment. Section 1831 continues former Code of Civil Procedure Section 1761 without substantive change. See also Sections 3155-3183 3160-3186 (mediation of visitation or custody and visitation issues), 3190-3192 (counseling of parents and child).

# Fam. Code § 1840. Stay of right to file other proceeding; effect of pendency of other proceeding

**Comment.** Section 1840 continues former Code of Civil Procedure Section 1770 without substantive change. See also Sections 3155-3183 3160-3186 (mediation of visitation or custody and visitation issues), 3190-3192 (counseling of parents and child).

### Fam. Code § 2335. Evidence of specific acts of misconduct

Comment. The introductory part and subdivision (a) of Section 2335 continue former Civil Code Section 4509 without substantive change. The phrase "under this part," meaning under the former Family Law Act (former Part 5 (commencing with former Section 4000) of Division 4 of the Civil Code), has been omitted as surplus.

Subdivision (b) is a new provision that recognizes that evidence of specific acts of misconduct is admissible in proceedings to obtain or retain in effect a domestic violence prevention order.

See, e.g., Section 6223 (presentation of evidence of abuse or domestic violence required for mutual restraining order).

See also Section 3022 3011 (history of abuse of child or other parent must be considered in determining best interest of child for purposes of custody).

# Fam. Code § 3041 Additional requirements for custody order to nonparent

Comment. Section 3041 continues former Civil Code Section 4600(c) without substantive change. See also Sections 3022 3011 (factors to be considered in determining best interest of child), 3021 (application of part).

# Fam. Code § 3082. Statement by court of reasons for grant or denial of joint custody request

Comment. Section 3082 continues former Civil Code Section 4600.5(c) without substantive change. See also Sections 3002 ("joint custody" defined), 3004 ("joint physical custody" defined), 3022 3011 (factors to be considered in determining best interest of child).

# Fam. Code § 3102. Visitation rights where parent of unmarried minor child is deceased

Comment. Section 3102 continues former Civil Code Section 197.5 without substantive change. The reference to the "superior" court has been omitted as surplus. See Section 200 (jurisdiction in superior court). In subdivision (a), the word "unemancipated" has been substituted for "unmarried." This is not a substantive change. See Section 7002 (conditions of emancipation). See also Section 3022 3011 (factors in determining best interest of child); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

# Fam. Code § 3120. Independent action for exclusive custody

Comment. Section 3120 continues former Civil Code Section 4603 without substantive change. The reference to "decree" has been omitted as surplus. See Section 100 ("order" includes decree, as appropriate). The reference to "terminated" has been substituted for the former reference to "revoked." This is not a substantive change. See also Section 3022 3011 (factors in determining best interest of child); Code Civ. Proc. § 917.7 (order not automatically stayed by appeal).

#### Fam. Code § 3133. Temporary custody order upon request of district attorney

Comment. Section 3133 continues the last two sentences of former Civil Code Section 4604(c) without substantive change. See also Sections 3007 ("sole physical custody" defined), 3022 3011 (factors in determining best interest of child).

# Fam. Code § 3403. Jurisdictional requirements

**Comment.** Section 3403 continues former Civil Code Section 5152 without substantive change. See also Section 3022 3011 (factors in determining best interest of child).

# Fam. Code § 3585. Support order based on agreement between parents

Comment. Section 3585 continues the first two sentences of former Civil Code Section 4811(a) without substantive change. A reference to "parents" has been substituted for the former reference to "parties." The phrase "based on the agreement" has been added to the second sentence. Neither change is intended to be substantive. The rule in former Civil Code Section 4811(c), limiting application of this section to property settlement agreements entered into on or after January 1, 1970, has been omitted as obsolete. See also Sections 273 (attorney's fees for enforcement of support order), 3017 3029 (support order required where parent receiving public assistance), 3651 (modification or termination of support order based on agreement), 4013 (child

support obligation discharged in bankruptcy). For a comparable provision relating to spousal support, see Section 3590.

### Fam. Code § 3586. Court order to effectuate family support agreement

Comment. Section 3586 continues the first paragraph of former Civil Code Section 4811(d) without substantive change. A reference to "parents" has been substituted for the former reference to "partles." This is not intended as a substantive change. The rule in former Civil Code Section 4811(c), limiting application of this section to property settlement agreements entered into on or after January 1, 1970, has been omitted as obsolete. See also Sections 92 ("family support" defined), 3017 3029 (support order required where parent receiving public assistance), 4500 (enforcement of support order).

# Fam. Code § 3600. Order for support during pendency of proceeding

Comment. Section 3600 continues the first sentence of former Civil Code Section 4357(a) without substantive change. The language describing the support proceedings to which this section applies is drawn from the first sentence of former Civil Code Section 4700(a)(1), with the addition of language to make clear that this section applies to a child for whom support is authorized under Section 3901. This is not intended as a substantive change. The word "support" has been substituted for "support and maintenance" with reference to support of a husband or wife, since "maintenance" is surplus. The word "support" has been substituted for "support and education" with reference to support of a child. This is not a substantive change. See Section 150 (when used with reference to minor child, "support" includes education). A reference to "child" has been substituted for "children." This is not a substantive change. See Section 10 (singular includes plural). A reference to the "superior" court has been omitted as surplus. See Section 200 (jurisdiction in superior court).

See also Sections 240-245 (ex parte support orders), 273 (attorney's fees for enforcement of support order), 2254 (order for support of putative spouse), 3017 3029 (support order required where parent receiving public assistance).

### Fam. Code § 4000. Civil action to enforce parent's duty to support

**Comment.** Section 4000 continues former Civil Code Section 4703 without substantive change. The reference to the "superior" court has been omitted as surplus. See Section 200 (jurisdiction in superior court). The reference to the duty to provide maintenance and education to a child has been omitted as surplus. See Section 150 ("support" includes maintenance and education when used in reference to child).

Section 4000 supersedes the second sentence of former Civil Code Section 196a, the second sentence of the first paragraph of former Civil Code Section 196.5, the first sentence of former Civil Code Section 248, insofar as it gave a child the right to enforce the duty of support, and the second sentence of the first paragraph of former Civil Code Section 4704.5.

For a provision allowing a county to proceed on behalf of the child to enforce the parent's duty of support, see Section 4002. For general provisions relating to support, see Part 1 (commencing with Section 3500). For provisions relating to enforcement of support orders, see Part 5 (commencing with Section 4500). See also Sections 273 (attorney's fees for enforcement of support order), 3017 3029 (support order required where parent receiving public assistance), 3028 (compensation for failure to assume caretaker responsibility or for thwarting other parent's visitation or custody or visitation rights), 3556 (effect of failure to implement custody or visitation rights).

### Fam. Code § 4001. Order for child support

Comment. Section 4001 continues the first sentence of former Civil Code Section 4700(a)(1) without substantive change. The reference to the duty to provide maintenance and education to a child has been omitted as surplus. See Section 150 ("support" includes maintenance and

education when used in reference to child). A reference to Section 3901 has been added to make clear that this section applies to a child for whom support is authorized under that section.

For general provisions relating to support, see Part 1 (commencing with Section 3500). For provisions relating to enforcement of support orders, see Part 5 (commencing with Section 4500). See also Sections 273 (attorney's fees for enforcement of support order), 3017 3029 (support order required where parent receiving public assistance), 3028 (compensation for failure to assume caretaker responsibility or thwarting other parent attempting to exercise visitation or custody or visitation rights), 3556 (effect of failure to implement custody or visitation rights).

### Fam. Code § 4002. Enforcement by county on behalf of child

**Comment.** Section 4002 continues former Civil Code Section 248 without substantive change to the extent that the former section related to enforcement of child support by the county.

For general provisions relating to support, see Part 1 (commencing with Section 3500). For provisions relation to enforcement of support orders, see Part 5 (commencing with Section 4500). See also Sections 273 (attorney's fees for enforcement of support order), 3017 3029 (support order required where parent receiving public assistance), 3556 (effect of failure to implement custody or visitation rights). For comparable provisions, see Section 4303 (county enforcement of duty to provide spousal support), 4403 (county enforcement of duty to support parent).

### Fam. Code § 4004. Child receiving public assistance

**Comment.** Section 4004 continues former Civil Code Section 4700.5 without substantive change. See also Section 3017 3029 (support order required where parent receiving public assistance).

# Fam. Code § 4005. Factors in determining amount of child support

Comment. Subdivision (a) of Section 4005 continues former Civil Code Section 246 without substantive change to the extent it related to child support. Subdivision (b) generalizes the second sentence of former Civil Code Section 4700(a)(1), which formerly applied to support of a minor child, to apply to all cases of child support, including support of a child described in Section 3910 (adult child who is incapacitated from earning a living and without sufficient means).

See also Sections 273 (attorney's fees for enforcement of support order), 3017 3029 (support order required where parent receiving public assistance), 3028 (compensation for failure to assume caretaker responsibility or thwarting other parent attempting to exercise visitation or custody or visitation rights), 3556 (effect of failure to implement custody or visitation rights), 3805 (deferred sale of home order as child support), 4006 (health insurance as factor in child support).

### Fam. Code § 4101. Order for cost of support before filing proceeding

Comment. Subdivision (a) of Section 4101 continues without substantive change former Civil Code Sections 196(b)(1)-(3), 4700(a)(2)(A)-(C), and 7010(c)(2)(A)-(C), including their introductory clauses.

Subdivision (b) continues without substantive change the second sentence of former Civil Code Section 196(c), the second sentence of former Civil Code Section 4700(a)(3), and the second sentence of former Civil Code Section 7010(c)(3).

In this section, the word "proceeding" has been substituted for the former reference to "action." This is not a substantive change. Former references to a "judgment" for support have been omitted as surplus. See Section 155 ("support order" means a judgment or order of support).

See Section 4100 (article applies only to child born after December 31, 1988). See also Sections 3017 3029 (support order required where parent receiving public assistance), 3028 (compensation for failure to assume caretaker responsibility or thwarting other parent attempting to exercise visitation or custody or visitation rights). For a similar provision, see Section 7637(b) (Uniform Parentage Act).

### Fam. Code § 4200. Child support payable to parent receiving welfare

Comment. Section 4200 continues former Civil Code Section 4702(a) without substantive change. The reference in former law to Civil Code Section 4701 has been omitted as obsolete, since Civil Code Section 4701 was repealed by its own terms on January 1, 1991. See 1989 Cal. Stat. ch. 1359, § 3.5. See also Sections 3017 3029 (order for support required when custodial parent receiving public assistance), 3555 (forwarding of support payments paid through county officer), 4550-4573 (deposit of money to secure future child support payments), 4600-4641 (deposit of assets to secure future child support payments). For a comparable procedure for spousal support payments, see Chapter 4 (commencing with Section 4350) of Part 2.

### Fam. Code § 7637. Other provisions of judgment

Comment. Subdivision (a) of Section 7637 continues former Civil Code Section 7010(c) without change. This subdivision is the same as Section 15(c) of the Uniform Parentage Act (1973). Subdivision (b) restates former Civil Code Section 7010(e)(2)-(3) without substantive change. Subdivision (c) continues former Civil Code Section 7010(d) without change. The "sunset provision" in former Civil Code Section 7010(e) has not been continued. The sunset provision repeals subdivisions (b) and (c)(1)-(5) as of January 1, 1993. See Section 3021 (Part 2 of Division 8 applicable to determination of custody or visitation in Uniform Parentage Act action).