First Supplement to Memorandum 67-50

Subject: Study 36 - Condemnation Law and Procedure (Condemnee's Expenses Upon Abandonment)

Attached are 21 exhibits containing comments on this recommendation. Both public agencies and lawyers who represent property owners approve of the recommendation.

One public agency--City of Fullerton--suggests that expenses and fees incurred prior to the resolution to acquire the property by condemnation should not be recoverable. This would be an undesirable limitation. Many agencies adopt a resolution only after efforts to acquire the property by negotiation have been unsuccessful.

A number of lawyers suggest that the property owner should be entitled to expenses and lawyer's and experts' fees even when a condemnation proceeding is not abandoned. This suggestion will be considered in the course of our study of this subject. The suggestion involves difficult and controversial problems. Adoption of the suggestion might tend to invite litigation and probably would substantially increase the cost of property acquisition.

Exhibit XIII notes that the case law makes attorney's fees not recoverable in the even of a purely contingent fee contract. We do not propose to change this rule. The solution is to provide in the contingent fee contract for a fee in the event of abandonment.

See Exhibit XV suggesting that an attorney's fee be allowed when the attorney is retained to convince the condemning body that the property to be acquired is not the best property or the most economical property. The Recommendation would allow the attorney's fee only to the extent that the services are "reasonably and necessarily incurred

.-1-

#36

to protect the defendant's interests in the proceeding."

The staff recommends that no substantive change be made in the Recommendation. However, we have checked the galley proofs of the Recommendation and suggest the following revisions:

(1) Letter of transmittal--change "recommendation and legislation were not directed to" to read "legislation was only incidentally concerned with."

(2) Footnote 1 (page 4) add at end of footnote: "People v. Bowman, 173 Cal. App.2d 416, 343 P.2d 267 (1959)."

(3) Page 5, second line, change "should" to "will."

-2-

(4) Various other typographical errors should be corrected: Transpositions appear in the Note on page 2 and in the text on page 5; the word-"court" should be "Court" in the first line after the indented quote on page 6.

Respectfully submitted,

John H. DeMoully Executive Secretary

EXHIBIT I

CHAMBERLAIN & CHAMBERLAIN

ATTORNEYS AT LAW BANK OF CALIFORNIA BUILDING P. D. 60X 32 ALIBURN, CALIFORNIA 95603 TELEPHONE 885-4523 AREA COOR 9:6

OF COUNSEL R. L. CHANGERLAIN Ban Francisco Thomas G. Changerlain New York City

August 28, 1967

Mr. John H. DeMoully Executive Secretary California Law Revision Commission School of Law, Stanford, California - 94305

> In re: Recovery of Expenses on Abandonment of Eminent Domain Proceeding

Dear Mr. DeMoully:

I want to acknowledge receipt of your communication dated August 23, 1967 and the attached material on proposed amendment to CCP Section 1255a.

Our office participates in a good many condemnation proceedings and of course, we were most pleased to see this proposal come forward. We have never felt that the 40 day period was realistic and of course, as pointed out in the material you sent, a big part if not most of the work in getting ready for trial, takes place soon after the property owner knows that his property is in line with a proposed project which may be months or even a year or more before a complaint is filed.

We would add our endorsement to the proposal.

I cannot close this letter without adding the further comment that I hope some day the Commission will have an opportunity to study and make a recommendation on the question of allowing attorneys' fees, appraiser's fees and expenses as "costs" to the defendant after the condemnation proceeding has been tried where the defendant at least does "better" than the final offer of the condemning authority. Such legislation has been proposed in the past. I think was always opposed by the Division of Highways in particular but those of us who try these cases feel that such an allowance or the threat of this allowance would give the defendant a bargaining position somewhat more equal to that of the condemning authority. Unfortunately, it has been our

L. L. CHAMBIONLAIN HING - 1853 T. L. CHAMBERLAIN T. L. CHAMBERLAIN, JR. PAUL H. CHAMBERLAIN August 28, 1967 Page 2

experience that the condemning authorities know that a defendant will be told of the considerable expense he faces and that these costs will not be recoverable so something should be done we feel in that field as well.

Very truly yours,

CHAMBERLAIN & CHAMBERLAIN By: Chamberlain, Jr. T. L.

TLC Jr./alt

## EXHIBIT II

# ALBERT J. FORN

ATTORNEY AT LAW SUITE 401 COAST FEDERAL BUILDING 315 WEST NINTH STREET LOS ANGELES, CALIFORNIA BOOIS TELEPHONE 622-4577

August 30, 1967

California Law Revision Commission School of Law Stanford, California

Gentlemen:

My commendations for a job well done on the proposed revisions of CCP Section 1255a. I think it is a long needed improvement which will help correct one of the abuses that many landowners in my personal experience have had to contend with. I certainly hope that the State Legislature enacts your recommended change exactly as you have worded it.

Sincerely yours,

ALBERT J. FORN

AJF/trs

٠.

THOMAS B. ADAMS ATTORNEY AT LAW S EAST THIRD AVERUE SAN MATEO, CALIFORNIA 94401 (415) 342-6686

EXHIBIT IT

August 28, 1967

California Law Revision Commission School of Law Stanford, California 94305

Attention: Mr. John H. DeMoully, Executive Secretary

> Re: Recovery of Condemnee's Expenses on Abandonment of an Eminent Domain Proceeding

Gentlemen:

I agree 100% with the recommendations of the Law

Revision Commission.

Yours very truly,

Merro Thomas B. Adams

TBA:mb

#### LST supp. Meno 67-50

EXHIBIT IV

AUBREY B. FAIRFAX FRANK B. CLIFF KELVIN L. TAYLOR FAIRFAX & CLIFF white building 750 welch road palo alto. california 94894

August 30, 1967

California Law Revision Commission School of Law Stanford, California 94305

Attention: Mr. John H. DeMoully Executive Secretary

re Condemnation Law and Procedure Recommendation

Dear Sir:

Responding to your form letter received August 28, 1967 addressed to Persons Interested in Condemnation Law and Procedure, and your request therein for comments on the enclosed tentative recommendation, please be advised that I am in favor thereof.

You are to be commended for your very excellent work in this area.

Very truly yours,

FAIRFAX & CLIFF Frank Cliff

FBC:bb

TELSPHONE 321-1486

## LST Supp Memo 67-50

TADINI BACIGALUPI 1981-1952 CHARLES DE Y, ELKUS 1981-1952 CHARLES DE Y, ELKUS 1981-1963 HERBERT H. SALINGER CHARLES DE Y, ELKUS, JR. TADINI BACIGALUPLJR AUVIN H. PELAYIN ROBERT C. ELKUS WILLIAN G, FLECXLES PETER K. MAJER ROBERT M, HARLICK MICHAEL B. FOLEY GAYLE NIN ROSENKRANTZ PAUL J. MATZGER PHILIP K. JENSEN DALE B. METCALF

BACIGALUPI, ELKUS, SALINGER & ROSENBERG BOD MONTGOMERY STREET, SUITE 1030 SAN FRANCISCO 94104

LAW DEFICES

TELEPHONE 362-7575 AREA CODE 415

August 30, 1967

John H. DeMoully, Esq. Executive Secretary California Law Revision Commission School of Law Stanford, California

### Re: Condemnation - Expenses of Abandonment

Dear Mr. DeMoully:

I approve of the tentative recommendations you make on the above subject, with only one comment: Since condemnation proceedings are involuntary, I see no reason why the condemning power should not pay the owner's reasonable expenses in all cases regardless of whether litigation is instituted. Such expenses would be attorneys' fees, appraisal fees, other experts, and moving and relocation costs. Although Highways and now BARTD can pay for the latter, no local agency will even consider such expenses.

Obviously Highways, Water Resources, and the Attorney General would oppose any such payments, so I would not expect any such recommendation to pass the legislature. In reality, most of such expenses other than trial fees are expended prior to the commencement of litigation.

EXHIBIT V

#### BACIGALUPI, ELKUS, SALINGER & ROSENBERG

John H. DeMoully, Esq. August 30, 1967 Page Two

I have two other comments on condemnation law outside of this area that you have undoubtedly already considered. First, the condemning authority should pay the defendant's filing fees when the complaint is filed. The defendant could then file his answer with no costs out-of-pocket. As the condemning authority is liable for these costs in any event, the defendant should not have to put them up in the first instance.

Second, orders of immediate possession should be issued only upon a show-cause hearing where the Court could weigh the relative hardships of the parties. Some authorities use the "O.P." as a threat to force settlement.

Very truly yours,

BACIGALUPI, ELKUS, SALINGER & ROSENBERG

By

Philip K. Jensen

PKJ:11w

#### EXHIBIT VI

LAW OFFICES OF

#### O'NEILL, HUXTABLE & COSKRAN ONE WILSHIRE BUILDING - SUITE 1212 LOS ANGELES, CALIFORNIA 90017

TELEPHONE (213) 627-5017

OF COUNSEL

FRANCIS H, O'NEILL RICHARD L, HUXTABLE WILLIAM G, COSKRAN

August 31, 1967

Law Revision Commission School of Law Stanford University Stanford, California 94305

> Re: Recommendation relating to Condemnee's Expenses on Abandonment of Eminent Domain Proceeding.

Gentlemen:

I have received distribution of your recommendation relating to the above subject and have reviewed the same.

As an individual practicing attorney with practice generally oriented toward property owner representation, I feel that the legislation proposed is highly desirable. As you are aware, C.C.P. §1255a was adopted in 1915 containing a legislative oversight which did not permit recovery of the condemnee's expenses during trial. That oversight was corrected by 1961 legislation sponsored by your Commission. The corrections suggested by your September, 1967 recommendation are necessary to effect the original purpose of the provision under modern conditions of expense and calendar congestion.

RICHARD L. HUXTABLE

RLH: NS

1st Supp, Meno 67-50

## EXHIBIT VII

## HAROLD B. LERNER ATTORNEY AT LAW ONE FOX PLAZA CIVIC CENTER

SAN FRANCISCO 94102 (415) 626-4474

# August 31, 1967

California Law Revision Commission School of Law Stanford, California 94305

ATTN: John H. DeMoully, Executive Secretary

Gentlemen:

I approve of the tentative recommendations proposed by the Commission.

Very truly yours,

eme

HAROLD B. LERNER

HBL:mp

## KIHIBIT VIII

SAUL N. ROSS ROBERT S. WEBBER

GORDON W. HACKETT

ROSS AND WEBBER

ATTORNEYS AT LAW

August 31, 1967

600 EL CAMINO REA P.O. BOX 23 SAN BRUNO. CALIFORNIA - 9406 (415) 588-036

Califòrnia Law Revision Commission School of Law Stanford, California

Gentlemen:

I was interested in your recommendation to revise Section 1255a so as to provide the recovery of costs on abandonment without limitation by the 40-day provision. I believe your recommendation is very sound and far more realistic than the present section and should be endorsed by the Bar.

May I suggest, however, that there is one phase of this problem which has not been considered in either the old section or the proposed revision. That is, a standard as to what does, in fact, constitute abandonment. I have in mind particularly the instance where the condemnor amends its suit so as to change the nature or quantity of the taking as opposed to a complete dismissal of the action. I have had at least two instances of this situation, one in which I represented a property owner and another in which I represented the condemnor, the latter being now presented to the Court. It would seem to me that this section should adopt some standard to the effect that if the condemnor changes its suit so as to materially change the character or quantity of the taking and if the property owner can show that by reason of the change he has incurred fees and expenses over and above that which would in any event be incurred by reason of preparation for the suit as it stands at the time of trial, then such expenses may be recoverable to the extent that it can be shown that they are, in fact, additional expenses which were lost or needlessly incurred in trial preparation.

Thank you for your consideration. It had been my intention to write some time ago asking whether my name was still on your mailing list inasmuch as I know there has been some material issued in condemnation which I have not received. I would appreciate a check to see that my name and address are on your active mailing list.

Sincerely, ROSS AND WEBBEB

Robert S. Webber

RSW/ews

GEN TLEMEN:

## EXHIBIT IX

G. J. CUMMINGS PROFEBSIONAL ENGINEER LICENSE M. E. 3424 648 CARLETON AVENUE OAKLAND, CALIFORNIA 94610 PHONE 832-4843

SEPT. 2-67.

CALIF. LAW REVISION COMMISSION, School of Law, Stanford, California.

## ATT:MR. JOHN H. DEMOULLY.

REGARDING YOUR LETTER AND ENCLOSURE OF AUG. 28<sup>th</sup>, I would recommend the enactment of change on the 40 day provision.

I WOULD ALSO RECOMMEND A CHANGE IN THE CONDEMNATION PROCEDURE WHERE AN INDIVIDUAL OR A PRIVATE CORPORATION ACQUIRES PROPERTY BY USING THE PUBLIC POWER OF CONDEMNATION TO ACQUIRE PROPERTY FOR PRIVATE USE.

THE CITY ACQUIRES A PROPERTY THRU CON-DEMNATION AND SELLS THE PROPERTY AT CONDEM-NATION COST TO A PRIVATE INDIVIDUAL OR COR-PORATION. THERE SHOULD PROBABLY BE A CRIM-INAL PENALTY FOR THE MISUSE OF THE POWER OF CONDEMNATION.

NOEREL



ERDINAND P. PALLA

## EXHIBIT X OFFICE OF THE CITY ATTORNEY

CITY OF SAN JOSE CALIFORNIA

## September 5, 1967

TELEPHONE 292-3141

RICHARD K. KARREN ASSIST. CITY ATTORNEY HARRY KEVORKIAN FRANKLIN T. LASKIN DONALD C. ATKINSON KEITH L. GOW ROY W. HANSON ROBERT R. CIMINO ROBERT W. HURLEY DEPUTY CITY ATTORNEYS

California Law Revision Commission School of Law Stanford, California

Gentlemen:

We approve of your tentative recommendation for amendment of Section 1255a of the Code of Civil Procedure.

Very truly yours,

FERDINAND P. PALLA City Attorney

end 2 hot

By Donald C. Atkinson Deputy City Attorney

FPP:DCA:1b



KXHIBIT XI

Low Offices of

REGINALD M.WATT

CARL 8. LEVERENZ

HE WEST BECOND STREET CHICO, CALIFORNIA 95926 TELEPHONE (916) 343-7962

September 6, 1967

State of California California Law Revision Commission School of Law Stanford, California

Attention: Mr. John H. DeMoully Executive Secretary

Dear Mr. DeMoully:

This will acknowledge your letter of August 31, 1967 and the enclosed copies of the Law Revision Commission's recommendations relating to recovery of condemnees' expenses on abandonment of an eminent domain proceeding.

I am heartily in accord with the recommendations of the California Law Revision Commission which you forwarded to me relating to the recovery of condemnees' expenses on abandonment.

May I respectfully suggest that unless the underlying principles which you here apply to abandonment are likewise applied to completed condemnation cases, a person whose property is not taken is "made whole" while a person whose property is taken is not "made whole".

Should not condemnees' expenses "reasonably and necessarily incurred" be paid by the condemning agency whether there is an abandonment or a completion of an eminent domain proceeding?

Thank you for letting me see this material.

If I can be of any help at any time, please feel free to call on me.

Very sincerely,

Reginald M. With REGINALD M. WATT

RMW/rd

EXHIBIT XII

OSWALD C. LUDWIG ATTORNEY AT LAW 3746-3014 STREET SAN DIEGO, CALIFORNIA 92104 296-8604

RESIDENCE 4312 ATHENS DRIVE SAN DIEGO, CALIFORNIA 92115 582-4495

September 6, 1967.

California Law Revision Commission, School of Law, Stanford University, Stanford, California. 94305.

Dear Sire:

Your tentative recommendation for California Law Revision as to Section 1255a was received today, and I find I must answer by Sept. 8, so, without much study, I am answering:

So far as the proposed amendment goes, it appears 0. K. However, Section 1255b Interest Payable, etc., this should not be subject to any change by stipulation of the parties, because recently, when I was III, and needed a continuance, the attorneys would not grant me a continuance without a fight, unless I would stipulate that the interest should commence from the date of the judgment, rather than from the date of the taking which had previou/sly occurred. In other words, before I asked for a continuance, the State had taken passession of the property, and had the use of it while the whole matter was pending. I think this is wrong and contrary to the Constitutional Provisions. The owners cannot rent the property to anyone else if it is vacant prope as this property I mention was.

How can a person be paid the reasonable cash value of their property taken if the appraiser, the attorneys, and other expenses are not added to the damages to be paid the owners? I have a case where the state wilfully appraised the property at a low figure. Yourg very truly, O. C. Ludwig. DOL

# EXHIBIT XIII

RICHARD V. BRESSANN (1964-1959) BRESSANI AND HANSEN 1808 BANK OF AMERICA BUILDING THEOREM SPA-0803 SAN JORE, CALIFORNIA 96113 GERALD B. HANSEN CLARENCE J. SHUH RICHAED B. BLOS

September 6, 1967

State of California CALIFORNIA LAW REVISION COMMISSION School of Law, Stanford University Stanford, California, 94305

RE: Tentative Recommendation on Recovery of Condemnee's Expenses on Abandonment of Eminent Domain Proceedings.

#### Gentlemen:

After study, and after some deep experience in this matter in a recent case, we definitely approve of your tentative recommendation.

Elimination of the forty day requirement is necessary as work is often done, and must of necessity often be done, long before that time limit arises. The same is often true before suit is filed. I have just finished a case with the County wherein the Court found a partial abandonment during trial, and we had our fees assessed. In another case, the condemnor has specifically requested we have our appraisers work on the matter and submit a proposition of This encourages settlement and justified making all expenses and all fees, even incurred before complaint is filed, recoverable in the event of entire or partial abandonment.

I would suggest a change in the case law that makes attorney's fees not recoverable in the event of a purely contingent fee contract. The condemnor should not receive a windfall of release of its normal liability because of the largesse of the condemnee's attorney. Our Senior Superior Court judge has stated from the bench that that rule is horribly unjust.

Maybe if this gets through then the Commission will push as I have been espousing and pushing for years, that appraiser's fees and attorney's fees be payable by the condemnor in all condemnation cases. This is incorporated in my moving cost amendments.

Very truly yours. Gereid B. Hatisen

GBH: f

EXHIBIT XIV

Miller, Morton, Wright & Caillat

Harvey C. Miller Richard W. Morton James A. Wright Charles V. Gaillef Lut J. Venator Conrad L. Rushing Attorneys at Law 500 The Swenson Building 777 North First Street San Jose, California 95112 Telephone 2924765

September 6, 1967

California Law Revision Commission School of Law Stanford, California 94305

> Re: Condemnation Law and Procedure Attention: John H. DeMoully Executive Secretary

Gentlemen:

Thank you for the recent forwarding of proposed recommendations in connection with the above entitled matter.

It is my opinion that the proposed recommendations are sound. The inequitable situation that has existed in the past would appear to be corrected by the proposed code amendment. The change is a necessary one and should be adopted.

I am still extremely interested in whatever changes might be recommended with respect to the allocation, determination and recovery of damages as between landlord and tenant. The situation under the present law is a deplorable one and must be corrected.

Very truly yours,

ahard W. Marton

RICHARD W. MORTON

RWM:mj

# EXHIBIT XV

HODGE L. DOLLE VICTOR R. HANSEN HODGE L. DOLLE, JR. WARREN K. PETERSON HANSEN & DOLLE SUITE 2114 BOB SOUTH OLIVE STREET LOS ANGELES, CALIFORNIA 90014-MADISON 8-1245

September 5, 1967

California Law Revision Commission School of Law Stanford, California

#### Re: Tentative recommendation relating to recovery of condemnee's expenses on abandonment of an eminent domain proceeding (September 1967).

Gentlemen:

In answer to your request for comments, I submit the following:

On several occasions, in the defense of property owners whose property is under a threat of condemnation, it has been incumbent upon the attorney to attempt to convince the legislative body of the condemnor that the property contemplated was either unfit for the purpose or was a great deal more expensive than originally contemplated. One specific example involved an appearance before the State of California Allocation Board for a presentation designed to convince the Board that money should not be allocated for the acquisition of a particular school site by a local School District. The reasons presented were compelling and the School District subsequently abandoned the site and condemnation action that had been filed.

It is our feeling that the attorney is obliged to represent the client not only in preparing for a condemnation trial but, in cases where there is merit to the contention, to convince the condemning body that the property to be acquired is not the best property or the most economical property.

It goes without saying that if the attorney is successful he has performed a real service to the client who is obligated to pay for said California Law Revision Commission Page two September 5, 1967

service. It is also true that these are legal expenses which the client would not have been obliged to obtain were it not for the anticipated condemnation of his property. Yet the term "all the necessary expenses incurred in preparing for trial" has been held by the local courts to preclude reimbursement to the client for any attorney's fees incurred in activities not strictly relating to the preparation for trial.

In light of the duties of an attorney in a condemnation action to procure an abandonment, or obtain just compensation for the property taken, the restriction appears somewhat arbitrary and too limiting. It is suggested that the language of the Code of Civil Procedure, Section 1255a, be changed to include all attorney's fees for services relating to the proposed acquisition of a client's property.

Yours very truly,

HANSEN & DOLLE

die Li Dolle

Hodge L. Dolle

HLD:ma

CHALD REAGAN



CALIFORNIA LAW REVISION COMMISSION

KIHIBIT XVI

Mailing Address: School of Law Stanlard, California

8123/67

RECEIVED

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Est 19 1931

WELDON AND HASS. Attorneys at Law To: Santa Barbara

Persons Interested in Condemnation Law and Procedure

STATE OF CALIFORNIA

The enclosed tentative recommendation will be considered by the Law Revision Commission at its September 21-23 meeting. At that time the Commission will determine whether it will submit this recommendation for enactment to the 1968 legislative session and, if so, what changes should be made in the tentative recommendation.

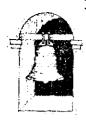
The Commission will appreciate receiving any comments you may have on this tentative recommendation. It is just as important to advise us that you approve of the tentative recommendation as it is to advise us of your disapproval or of the changes you believe should be made in the tentative recommendation.

Your comments must be in our hands by September 8, 1967, if the Commission is to have an opportunity to consider them before it determines whether to submit this tentative recommendation to the 1968 Legislature. Please send your comments to: California Law Revision Commission, School of Law, Stanford, California 94305.

Sincerely,

John H. DeMoully Executive Secretary

Read your proposal - approve as Written - Certainly basic Justice Abould provide for recovery where the sole decision his will the Condemning authority. thin & Hass



2 I. Ţ F C ۵ С Υ Т Т 0 R N F Y 998 STREET PALM 543-8666 September 5, 1967

California Law Revision Commission School of Law Stanford, Calif., 94305

Attention: Mr. John H. DeMoully, Executive Secretary

Gentlemen:

Your letter dated August 23, 1967, forwarding a proposed revision to Section 1255 (a) of the Code of Civil Procedure, was received today and was immediately reviewed in view of your statement that comments must be in your hands by September 8, 1967. It would be appreciated if all persons whose comments are requested could be given a little more lead time to analyze the material.

KXHIBIT

The proposed amendment to the section relaxing the restrictions on recovery of the condemnee's expenses on abandonment of an eminent domain proceeding appears to have merit. Despite the fact that I represent a condemning local agency, considerations of fairness lead me to the inescapable conclusion that the tentative recommendation of the Commission regarding C.C.P. 1255 (a) should be approved as submitted in draft form.

Very truly yours,

Harold Johnson

City Attorney

/ch

LEAGUE OF CALIFORNIA MEMBER NATIONAL LEAGUE OF CITIES (Formerly-American Munitipal Association)

EXHIBIT XVIII

"WESTERN CITY" OFFICIAL PUBLICATION

Berkeley 94705 . Hotel Claremont . . 843-3083 . . Area Code 415 Los Angeles 90017 . . 702 Statler Center . . . . . . . . . . . . . . . . . . Area Code 213

#### OFFICERS

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Berkeley, California 94705 September 6, 1967

Mr. John H. DeMoully Executive Secretary California Law Revision Commission School of Law Stanford, California 94305

Dear John:

I assume that there are a number of city attorneys who receive your communications, including the last one on condemnation law and procedure. In view of your deadline, I will not have an opportunity to clear with any of them before replying.

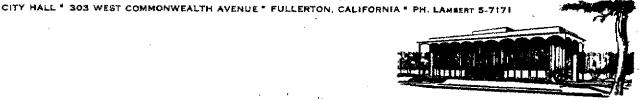
In reviewing the Commission's tentative recommendation, I find it perfectly acceptable, but this approval will of necessity have to be subject to comments I may receive during the legislative session from interested city attorneys.

Very sincerely,

Righard Carpenter Executive Director and General Counsel

RC:mvb

EXHIBIT XIX



# CITY OF FULLERTON

#### September 5, 1967

California Law Revision Commission School of Law, Stanford University Stanford, California 94305

Attention: John H. DeMoully, Executive Secretary

Dear Mr. DeMoully:

Your letter enclosing the tentative recommendation for Amendment to Section 1255a C.C.P., arrived today.

I believe the tentative draft should be revised to accomplish what is intended, and avoid contrary construction.

It is evident that a condemnation "proceeding" commences when the plaintiff adopts a Resolution to acquire the property by condemnation. The plaintiff thereupon prepares for the purchase of the property under threat of condemnation, as well as for the filing of a complaint, as a necessary step in the condemnation, if the purchase negotiations fail.

Obviously, defendant must prepare for the negotiation stage of the proceedings, as well as for his answer to the complaint if and when it is filed. His need for an attorney, appraiser, and other experts, arising as soon as the Resolution is adopted by the plaintiff, for the acquisition of the property.

Under the proposed Amendment, the filing of the complaint could, and probably would, be construed as the commencement of the proceeding. If this is the intent, then the defendant should be limited to recovery for such legal, appraisal, and other expert services, as were rendered after the plaintiff adopted its Resolution of Intention to acquire the property under threat of, or by, condemnation, rather than at any time, without limit, before the filing of the complaint, which would be highly objectionable if construed to extend to such services rendered pertaining to the property and its value before the plaintiff resolved to acquire it by condemnation. California Law Revision Commission Attention: John H. DeMoully Page Number 2 September 5, 1967

Conceivably, any number of situations could have arisen, by reason of which an owner could have obtained the services of attorneys, appraisers, and other experts, before the plaintiff indicated any desire to acquire the property. Such services, while probably of great benefit and useful to the defendant after the plaintiff resolved to acquire the property, should not be added to the costs, even though they served to protect the defendant's interests in the proceedings.

I would recommend that the underlined portion on page 7, which now implies that such fees were incurred for services rendered (at any time) before, or after the filing of the complaint, be changed so the last three lines would provide:

> "The proceeding, incurred for services rendered after the plaintiff adopted a Resolution for the acquisition of the property by eminent domain proceedings, including such services rendered before, as well as after, the filing of the complaint."

Respectfully, submitted,

Wards

D. Reginald Gustaveson Fullerton City Attorney

jmb

## EXHIBIT XI

LAW OFFICES

CHRISTOPHER MINOR MOORE WALTER R. SURKLEY, JR.

MOORE & LINDELOF 417 BOUTH HILL STREET LOS ANGELES, CALIFORNIA 90013 MADISON 8-1261

September 7, 1967

GEORGE E. LINDELOF, JR. . (1908-1966)

California Law Revision Commission School of Law Stanford, California 94305

Re: Tentative recommendation re condemnee's expenses on abandonment

Gentlemen:

I approve the tentative recommendation that you have previously forwarded to me. In fact, until the property owner is allowed to recover reasonable expenses incurred in preparing for trial and during trial in all eminent domain matters, the small case will always place the defendant at an unreasonable disadvantage.

Yours very truly,

MOORE & LINDEROF Burkley ter R

WRB/jh

1st Mapp. to Memo 67-50

W. T. FITZGERALD

J.W. MCCRYSTLE

GIRVAN PECK

RICHARD J. ARCHER ROBERT D. RAVEN

GEORGE F. CLINTON

DOUGLAS C. WHITE

LINARTIN BLAHA

FRANCIS C. HUTCHENS

## EXHIBIT XXI

#### LAW OFFICES OF

#### MORRISON, FOERSTER, HOLLOWAY, CLINTON & CLARK

#### 120 MONTGOMERY STREET

#### SAN FRANCISCO 94104

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California Law Revision Commission School of Law Stanford University Stanford, California 94305

> Re: Recovery of Condemnee's Expenses on Abandonment of an Eminent Domain Proceeding

Gentlemen:

I have read with interest the tentative recommendations of the Law Revision Commission relating to the above subject. I am in favor of the tentative recommendations. It is certainly desirable that landowners threatened with condemnation be encouraged to retain an expert to aid the attorney as soon as condemnation is threatened.

Sincerely,

Robert D. Raven

RDR/mj Enclosure A. F. MORRISON (1881-1921) J. F. SHUNAN (1909-1961) ROLAND C. FOERSTER (1916-1981) HERBERT W. CLARK (1917-1964) EDWARD HOHFELD (1907-1966)

> FORREST A COBB COUNSEL

September 12, 1967